

# Safer Stronger Communities Select Committee Agenda

Thursday, 14 May 2015

**7.00 pm,**

Committee Room 3 - Civic Suite

Civic Suite

Lewisham Town Hall

London SE6 4RU

For more information contact: Timothy Andrew (02083147916)

This meeting is an open meeting and all items on the agenda may be audio recorded and/or filmed.

## Part 1

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# Safer Stronger Communities Select Committee Members

Members of the committee, listed below, are summoned to attend the meeting to be held on Thursday, 14 May 2015.

Barry Quirk, Chief Executive  
Tuesday, 5 May 2015

Councillor Pauline Morrison (Chair)	
Councillor David Michael	
Councillor Andre Bourne	
Councillor Brenda Dacres	
Councillor Colin Elliott	
Councillor Alicia Kennedy	
Councillor Pat Raven (Vice-Chair)	
Councillor Luke Sorba	
Councillor Paul Upex	
Councillor James-J Walsh	
Councillor Alan Hall (ex-Officio)	
Councillor Gareth Siddorn (ex-Officio)	

## **MINUTES OF THE SAFER STRONGER COMMUNITIES SELECT COMMITTEE**

**Monday, 20 April 2015 at 7.00 pm**

**PRESENT:** Councillors Pauline Morrison (Chair), Pat Raven (Vice-Chair), Andre Bourne, Brenda Dacres, Colin Elliott, David Michael, Luke Sorba and James-J Walsh

**APOLOGIES:** Councillors Alicia Kennedy and Paul Upex

**ALSO PRESENT:** Councillor Joan Millbank (Cabinet Member Third Sector & Community), Paul Aladenika (Policy and Partnership Manager), Timothy Andrew (Scrutiny Manager), Aileen Buckton (Executive Director for Community Services), Charlotte Dale (Interim Overview and Scrutiny Manager), Matthew Henaughan (Community Resources Manager), James Lee (Service Manager, Inclusion and Prevention and Head of Cultural and Community Development) and Geeta Subramaniam-Mooney (Head of Crime Reduction and Supporting People)

### **1. Confirmation of the Chair and Vice-Chair**

- 1.1 Timothy Andrew (Scrutiny Manager) opened the meeting and invited Members to confirm the result of the Council's Annual General Meeting, appointing Councillor Morrison as Chair and Councillor Raven as Vice-Chair of the Committee.

Resolved: to agree Councillor Morrison as Chair and Councillor Raven as Vice-Chair of the Select Committee.

### **2. Minutes of the meeting held on 10 March 2015**

Resolved: to agree the minutes of the meeting on 10 March as an accurate record.

### **3. Declarations of interest**

Councillor Morrison – non-prejudicial – Trustee and Chair Ackroyd Community Association

Councillor Elliot – non-prejudicial – Council Appointee to the Lewisham Disability Coalition; Member of the Grove Park Community Group

Councillor Raven – non-prejudicial – Member of the Lewisham Disability Coalition

Councillor Michael – non-prejudicial – Member of the Catford Wanderers Cricket Club; Patron of the Friends of Marsha Phoenix Memorial Trust

Councillor Dacres – non-prejudicial – Trustee of the New Cross Gate Trust

Councillor Sorba – non-prejudicial – supporter of Telegraph Hill play club

### **4. Select Committee work programme 2015/16**

- 4.1 Timothy Andrew (Scrutiny Manager) introduced the report. The process for devising, prioritising and agreeing the Committee's 2015-16 work programme was highlighted.

- 4.2 The Committee then discussed its 2015-16 work programme with officers; the following key points were noted:

- The Committee wanted a full response to the matters raised during the consideration of the Council's employment profile in 2014-15.
- The implementation of the volunteering strategy was led by partners in the community and voluntary sector (CVS), with support from officers in the Council.
- An invitation would be made to CVS partners to update the Committee on progress to implement the strategy.
- The Committee wanted to receive information from a range of sources for the upcoming agenda item about provision for the LGBT community. Invitations would be made to the Metro Centre and to representatives of LGBT Camden.
- Officers offered to present a review of information about the approach to equalities provision through the main grants programme; officers also offered to bring the review of data for the preparation of the new Comprehensive Equalities Scheme to the Committee in the Autumn.
- The Committee noted the suggestion by the Sustainable Development Select Committee to carry out a review of the Council's enforcement activity towards the end of the municipal year. It was also noted that changes to the service were currently being implemented.
- The Committee would consider carrying out an in-depth review of issues related to poverty, which might include: in-work poverty; food poverty; the impact of poverty on lone parent families and the effects of benefit changes. The Committee also discussed the possibility of reviewing information from the indices of multiple deprivation on a street by street level. The Committee was informed that new data was due to be published in the summer.

Resolved: to amend the Committee's work programme based on the discussions and to put forward the draft programme to the Business Panel.

## **5. Voluntary sector accommodation**

5.1 Matthew Henaughan (Community Resources Manager) introduced the report; the following key points were noted:

- Officers were seeking a decision from Mayor and Cabinet about the Council's approach to letting community premises.
- The existing approach to the provision of space for community and voluntary sector organisations was inconsistent.
- A new policy on accommodation for the voluntary sector was required to remove past discrepancies and to ensure that the Council was making the most effective use of Council premises.
- There was currently a 30% occupancy rate of the Council's hireable spaces, which was contrasted with the high level of demand for office spaces.
- It was recognised that there were a number of different options for the rationalisation and allocation of premises.
- Three options were considered for the future usage of space (continuing existing arrangements; full cost recovery; rationalisation with a transparent allocations system).
- Two of the options (retaining existing arrangements and full cost recovery) were discounted before the consultation with the CVS started.
- Officers preferred a tiered approach to allocations which emphasised collaboration.
- There were 12 written responses to the consultation.

- Whilst some respondents had specific concerns about their future usage of space, it was recognised that there was a need for a change.
- There was a concern from some respondents to the consultation that changes were taking place in isolation; this was not the case.
- Any future implementation of a new process would include a sufficient period of notice for affected organisations. There would also be sufficient time for the possibility of community asset transfer to be explored.
- The appeal of community asset transfers for organisations was limited because of the potential long term maintenance and upkeep costs involved.
- There would be a process of dispute resolution to resolve issues with existing and proposed usage.
- Further discussions and consultation would take place as plans developed.
- The current set up of community centres was not fit for the needs of a modern community.

5.2 Matthew Henaughan (Community Resources Manager) and Aileen Buckton (Executive Director for Community Services) responded to questions from the Committee; the following key points were noted:

- If a new approach to voluntary sector accommodation was agreed by Mayor and Cabinet, it would result in a distinct change from existing practice.
- The concept of ‘peppercorn’ rent was no longer an appropriate way to think about the usage of Council assets.
- The Council could not maintain a system of hidden subsidies for organisations by offering them discounted space.
- There had to be a formal agreement for the funding of services.
- Officers would work through each situation to bring existing agreements up to date, assessing the legal position of each asset the Council owned.
- The Council already supported the usage of libraries by community and voluntary sector organisations.
- Proposals for the future use of day centres were being consulted on – and it was intended that any future approach to the use of day centres would incorporate the Council’s strategic priorities for its assets.
- Community groups were being asked to make use of currently underutilised space.
- The consultation on voluntary sector accommodation was an opportunity for the Council to talk to the community and voluntary sector about its accommodation needs and to encourage it to use space efficiently, in a period of reduced resources – as had been the case with the Council and other public sector organisations.
- The Council wanted to ensure that there were community centres suitable for the needs of modern communities.
- In some cases, organisations were using funding just to pay staff to open and close buildings, which was not an effective use of resources.
- The Council intended to use in house capacity to reduce any costs associated with moves.
- Officers would look further at the costs of transitional arrangements.
- Each building would have its own agreement – there would be no blanket policy.
- The designation of space for different uses in new developments was decided by planning policy.
- Few organisations wanted retail sized spaces. In some cases organisations wanted new developments to set up trusts to fund future initiatives, rather than creating spaces in large developments.

5.3 Councillor Millbank (Cabinet Member for the Third Sector) addressed the Committee; the following key points were noted:

- There were some difficulties in determining the commercial value of certain assets. She gave the example of a play centre in a park – which might be important to the local community – but the value of which was difficult to determine.
- There was an important process to be worked through with the Council's Corporate Assets team.
- The Council sought to act as a critical friend to the community and voluntary sector in order to develop more dynamic ways of working.
- It was intended that Voluntary Action Lewisham would support organisations to collaborate and to share resources.
- It was incumbent on organisations to use resources (whether they be money, buildings or volunteer time) to best effect.
- There had been a long standing issue with the accommodation of the community and voluntary sector and many organisations in the sector were keen to see a change.

5.4 The Committee resolved to share its views with Mayor and Cabinet, as follows:

5.5 The Committee recommends that officers give specific consideration to any future proposals that might threaten the viability of affected organisations.

5.6 The Committee also recommends that detailed consideration be given to transitional arrangements, in order to minimise the impact of any changes on organisations.

5.7 The Committee recommends that the Mayor reviews the use of the Council's arm's length commercial vehicles in order to support community and voluntary sector usage of Council assets (including, but not limited, to interim and meanwhile use of commercial units); which should include the non-financial benefits of this type of approach.

Resolved: to share the Committee's views with Mayor and Cabinet

## **6. Main grant programme funding**

6.1 James Lee (Head of Cultural and Community Development) introduced the report; the following key points were noted:

- The development of the main grants programme had previously been considered by the Committee.
- The existing programme ran from 2011-2015. The new programme would run from 2015 to 2018.
- In line with the Council's requirement to make substantial savings from its budget, the programme had been reduced by 25%, from £5,889,000 to £4,389,000.
- Taking into account adjustments for the 2015/16 year, London wide funding arrangements and agreements with the Clinical Commissioning Group £3,880,248 was available for the programme.
- There had been 117 applications requesting funds of £8,940,0896.
- The previous consultation on the programme had identified a preference for a reduction in the number of organisations funded, rather than the level of funding to be cut for all organisations.

- 62 organisations had been recommended for funding 48 were currently in receipt of funding.
- There were 173 attendees at consultation meetings organised by the Council and a further 60 people were involved in the consultation at meetings organised by community and voluntary organisations and attended by council officers.
- It was recognised by all involved that some difficult decisions would have to be made.
- A panel of senior officers reviewed all of the grant allocations in order to ensure there was an even spread across themes and geography.
- Officers had also developed some working principles in order to facilitate the assessment process (currently funded organisations would only receive increase on their current allocation in exceptional circumstance; organisations funded in the past would not automatically receive funding, however, preference would be given to existing recipients where there were bids of equal status; where alternative sources of funding were available funding would not be provided unless the offer was distinctly different; funding would not be used to replace a decommissioned Council service)
- Eight ward based infrastructure projects had been funded.
- The programme would be developed to increase the future ward based offer.
- Not all protected equalities characteristics had specified funding – allocations were made on the basis of identified need.
- A programme would be developed to ensure that advice giving organisations worked together to provide a comprehensive offer.
- 27 appeals against proposed funding allocations had been made in time for the deadline, three more had been received after the closing date – and it was likely that these would also be considered.
- Each organisation would be given an opportunity to make a case to Mayor and Cabinet about why the officer recommendation should be overturned.

6.2 James Lee (Head of Cultural and Community Development) and Aileen Buckton (Executive Director for Community Services) responded to questions from the Committee; the following key points were noted:

- There was a range of different reasons that the 24 organisations currently receiving funding had not been recommended for a future funding allocation. It was not the case that these applications had been poor.
- The decision not to fund an organisation did not necessarily reflect the quality of an organisation's bid.
- In some cases the context for the delivery of services had changed.
- There had also been a considerable over subscription for available funding.
- The decision making process had been intensive and had required a great deal of work.
- The £100k for small grants and faith group funding had been reviewed (and agreed by Mayor and Cabinet) as part of the existing proposals.
- The process of deciding on equalities funding had been difficult. Initially, an organisation had been sought to take on a coordinating function for the different organisations working on equality.
- However, it was felt that none of the bids demonstrated the ability to carry out this role. A recommendation had been made that the Stronger Communities Partnership board should take over this coordination role.
- The role of the partnership board would be to redirect equalities work in different ways.
- Work on equalities would likely head in a different direction.

- A decision had been taken not to provide funding for individual communities. There were previous allocations of funding to groups based largely on historical practice.
- There was, however, funding for organisations to deliver language support, where it was required.
- Officers would bring a report before the committee as soon as possible setting out equalities funding in detail and highlighting the monitoring requirements for funding allocations.
- The Goldsmiths community centre had closed, but the Goldsmiths community association was still in operation. Officers were working to deal with the issues identified with the building.
- The process of identifying organisations for neighbourhood work had been difficult. Officers wanted to be confident about the organisations being funded – with clarity about the work being undertaken.
- Officers also sought to link the Community Connections work with the proposals for neighbourhood development.
- Work had been carried out with organisations to support them in their bids for funding. This included holding grant surgeries and funding days.
- Poorer applications for funding were not necessarily from organisations that did not know how to produce good bids. It was felt that there was complacency on the part of some organisations.
- Officers had collated a range of different pieces of information about each of the funding bids and the bidding organisations; this could be presented in a range of different ways.
- It was agreed that ward profiles would be circulated.
- There was no existing funding to pay for consultants to support organisations to develop community development activities.

6.3 Joan Millbank (Cabinet Member for the Third Sector) addressed the Committee; the following key points were noted:

- Support had been provided to some organisations in their funding bids by students from Goldsmiths. This was seen as a valuable asset to the borough.
- Communities should not be viewed from a deficit point of view, whereby they always needed support from external sources to achieve successful outcomes.
- The Council worked with organisations in an attempt to make communities more resilient. Resilient communities helped people to help each other.

6.4 Members also highlighted the discrepancy between the time, motivation and skills of communities in different parts of the borough. A concern was raised that areas of affluence were the primary recipients of community development funding.

- Members requested a ward by ward inventory of organisations working in the borough showing each organisation's previous funding allocation, their new funding allocation and the location of their work – by ward or locality.

6.5 Members also questioned the allocation of £180k of existing funding to EqualTeam given the lack of reported activity by the organisation that had been highlighted in the report. Specific comments could not be given by officers on the circumstances and funding allocations of specific organisations whilst the process was still underway. Nonetheless, officers assured the Committee that all funding allocations would be monitored closely, to ensure that they were achieving their stated aims.



Resolved: to receive a further update on the main grants programme, which would provide details about the geographic spread of grant funding in the borough.

## **7. Draft VAWG review report**

7.1 Timothy Andrew (Scrutiny Manager) introduced the report and the following key points were noted:

- The Committee had carried out its review of awareness raising in relation to Violence Against Women and Girls over three meetings, it had also received information about the Council's strategic approach to Violence Against Women and Girls.
- The Committee agreed the terms of reference for the review in November 2014.
- The evidence gathered during the review was presented in the final report.
- Members were asked to put forward recommendations based on the evidence and agree that the report be submitted to Mayor and Cabinet.

7.2 Geeta Subramaniam-Mooney (Head of Crime Reduction and Supporting People) responded to questions from the Committee. The following key points were noted:

- Officers had written to all secondary and primary school head teachers to create a profile of work taking place in the borough to develop healthy relationships.
- Advertising and awareness raising work had become increasingly focused on preventing child sexual exploitation.
- More recently, head teachers were increasingly willing to become involved in discussions about healthy relationships, child sexual exploitation and gang violence.
- The 'growing against gangs and violence' programme had been taken up by a number of schools.
- The new Violence Against Women and Girls service had started, there had been difficulties in finding space for the organisation to work from, but they were providing services on a roving basis.
- There was no intention to house the service in the Council's buildings in Catford; it was felt that the service should not look like as Council service, because this might be off putting or intimidating to some people.
- The service was called Athena – and it was run by refuge – who also worked with the London wide refuge service to place women at risk in other area of the city.
- The new service had developed a website. The address would be circulated to the Committee.

7.3 It was agreed that the Committee make recommendations in three areas:

- Schools approach to awareness raising and prevention work
- Reporting and collecting of information
- Writing to Chairs of governors to ask them to support awareness raising and prevention activities.

Resolved: to incorporate the Committee's recommendations into the report before submission to Mayor and Cabinet.

## **8. Items to be referred to Mayor and Cabinet**

Resolved: to refer the Committee's views under item five to Mayor and Cabinet; and to refer the VAWG: awareness raising and prevention review to Mayor and Cabinet for consideration.

The meeting ended at: 21:20

Chair:

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Date:

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Safer Stronger Communities Select Committee		
Title	Declaration of interests	
Contributor	Chief Executive	Item 2
Class	Part 1 (open)	14 May 2015

## Declaration of interests

Members are asked to declare any personal interest they have in any item on the agenda.

### 1. Personal interests

There are three types of personal interest referred to in the Council's Member Code of Conduct:

- (1) Disclosable pecuniary interests
- (2) Other registerable interests
- (3) Non-registerable interests

### 2. Disclosable pecuniary interests are defined by regulation as:-

- (a) Employment, trade, profession or vocation of a relevant person\* for profit or gain
- (b) Sponsorship –payment or provision of any other financial benefit (other than by the Council) within the 12 months prior to giving notice for inclusion in the register in respect of expenses incurred by you in carrying out duties as a member or towards your election expenses (including payment or financial benefit from a Trade Union).
- (c) Undischarged contracts between a relevant person\* (or a firm in which they are a partner or a body corporate in which they are a director, or in the securities of which they have a beneficial interest) and the Council for goods, services or works.
- (d) Beneficial interests in land in the borough.
- (e) Licence to occupy land in the borough for one month or more.
- (f) Corporate tenancies – any tenancy, where to the member's knowledge, the Council is landlord and the tenant is a firm in which the relevant person\* is a partner, a body corporate in which they are a director, or in the securities of which they have a beneficial interest.
- (g) Beneficial interest in securities of a body where:
  - (a) that body to the member's knowledge has a place of business or land in the borough;

(b) and either

- (i) the total nominal value of the securities exceeds £25,000 or 1/100 of the total issued share capital of that body; or
- (ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the relevant person\* has a beneficial interest exceeds 1/100 of the total issued share capital of that class.

\*A relevant person is the member, their spouse or civil partner, or a person with whom they live as spouse or civil partner.

### 3. Other registerable interests

The Lewisham Member Code of Conduct requires members also to register the following interests:-

- (a) Membership or position of control or management in a body to which you were appointed or nominated by the Council
- (b) Any body exercising functions of a public nature or directed to charitable purposes, or whose principal purposes include the influence of public opinion or policy, including any political party
- (c) Any person from whom you have received a gift or hospitality with an estimated value of at least £25

### 4. Non registerable interests

Occasions may arise when a matter under consideration would or would be likely to affect the wellbeing of a member, their family, friend or close associate more than it would affect the wellbeing of those in the local area generally, but which is not required to be registered in the Register of Members' Interests (for example a matter concerning the closure of a school at which a Member's child attends).

### 5. Declaration and Impact of interest on members' participation

- (a) Where a member has any registerable interest in a matter and they are present at a meeting at which that matter is to be discussed, they must declare the nature of the interest at the earliest opportunity and in any event before the matter is considered. The declaration will be recorded in the minutes of the meeting. If the matter is a disclosable pecuniary interest the member must take no part in consideration of the matter and withdraw from the room before it is considered. They must not seek improperly to influence the decision in any way. **Failure to declare such an interest which has not already been entered in the Register of Members' Interests, or participation where such an interest exists, is liable to prosecution and on conviction carries a fine of up to £5000**
- (b) Where a member has a registerable interest which falls short of a disclosable pecuniary interest they must still declare the nature of the interest to the meeting at the earliest opportunity and in any event before the matter is considered, but they may stay in the room, participate in

consideration of the matter and vote on it unless paragraph (c) below applies.

- (c) Where a member has a registerable interest which falls short of a disclosable pecuniary interest, the member must consider whether a reasonable member of the public in possession of the facts would think that their interest is so significant that it would be likely to impair the member's judgement of the public interest. If so, the member must withdraw and take no part in consideration of the matter nor seek to influence the outcome improperly.
- (d) If a non-registerable interest arises which affects the wellbeing of a member, their, family, friend or close associate more than it would affect those in the local area generally, then the provisions relating to the declarations of interest and withdrawal apply as if it were a registerable interest.
- (e) Decisions relating to declarations of interests are for the member's personal judgement, though in cases of doubt they may wish to seek the advice of the Monitoring Officer.

## **6. Sensitive information**

There are special provisions relating to sensitive interests. These are interests the disclosure of which would be likely to expose the member to risk of violence or intimidation where the Monitoring Officer has agreed that such interest need not be registered. Members with such an interest are referred to the Code and advised to seek advice from the Monitoring Officer in advance.

## **7. Exempt categories**

There are exemptions to these provisions allowing members to participate in decisions notwithstanding interests that would otherwise prevent them doing so. These include:-

- (a) Housing – holding a tenancy or lease with the Council unless the matter relates to your particular tenancy or lease; (subject to arrears exception)
- (b) School meals, school transport and travelling expenses; if you are a parent or guardian of a child in full time education, or a school governor unless the matter relates particularly to the school your child attends or of which you are a governor;
- (c) Statutory sick pay; if you are in receipt
- (d) Allowances, payment or indemnity for members
- (e) Ceremonial honours for members
- (f) Setting Council Tax or precept (subject to arrears exception)

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# Agenda Item 3

Safer Stronger Communities Select Committee		
Title	National Probation Service (NPS) and Community Rehabilitation Company (CRC) update	
Contributor	Becky Canning – NPS, Rob Clarke- CRC	Item 4
Class	Part 1 (open)	14 May 2015

## 1. Purpose of report

- 1.1 To update the committee following the implementation and “go live” on the Government’s proposals on Transforming Rehabilitation.

## 2. Recommendations

- 2.1 Members of the Safer Stronger Select Committee are asked to note the contents of the report.

## 3. Background

- 3.1 Since the Committee last received a report in July 2013 the government’s Transforming Rehabilitation programme has been completed. Key developments include:

- London Probation Trust ceased to exist in June 2014
- The National Probation Service established to undertake all assessment, case allocation and management of high risk and multi-agency public protection arrangement (MAPPA) offenders
- London Community Rehabilitation Company established to manage low and medium risk offenders.
- Contract awarded to MTC Novo to deliver Probation services to low and medium risk offenders in London
- All cases allocated to the relevant Probation Provider (NPS/CRC)
- All staff transferred to new Probation Providers (NPS/CRC)
- Implementation of the Offender Rehabilitation Act, which came into force on 1<sup>st</sup> February 2015

- 3.2 The National Probation Service was established on 1<sup>st</sup> June 2014 and is part of the National Offender Management Service NOMS. It is organised into 6 divisions in England and there is a National Probation Service for Wales. Each division is split into clusters comprising two or three boroughs. Lewisham and Southwark is one cluster comprising two Offender Management sites, one in Lewisham and one in Southwark, plus four Court teams all based in Southwark. In addition the Cluster has two Approved Premises, one in each borough (See attached maps).







### 3.3 The National Probation Service is responsible for the following:

- Advice to Courts and the Parole Board
- Allocation of offenders to the correct Probation provider
- Management of all offenders assessed as posing a high risk of harm.
- All relevant MAPPA subjects
- Foreign National Offenders
- Deferred Sentences
- Approved Premises
- Victim Liaison
- Sex Offender Treatment

3.4 At the time of writing Lewisham is managing 762 offenders, most of whom are assessed as posing a high risk of serious harm, or are MAPPA subjects. Between one half and two thirds are in custody, with the remainder serving their sentences in the community.

### 3.5 **Offender Rehabilitation Act (ORA)**

ORA brings about two significant changes:

Firstly in respect of Community Orders and Suspended Sentence Orders Supervision and Specified Activity Requirements have been replaced with a single Rehabilitation Activity Requirement. This requirement allows for greater flexibility in

delivering a community sentence as activities can be tailored to an individual's offending related needs. Both the NPS and the CRC are developing new programmes to be delivered under the auspices of this requirement.

Secondly ORA has brought about changes to custodial sentences. For any offender who has committed an offence on or after 1<sup>st</sup> February 2015 and is sentenced to custody of more than one day, there will be a period of supervision on licence which will last for at least 12 months regardless of the length of sentence. Previously only those sentenced to 12 months or more were supervised on licence.

ORA will mean that both Probation providers will see an increase in workload. At present for the NPS most of the additional work is in the Court as staff are now required to ensure that all sentences are appropriately assessed, logged and allocated. NPS has allocated additional resource to Courts to undertake this work. NPS also expects to see an increase in caseload, although this is likely to be fairly small as most NPS offenders would be serving longer sentences due the seriousness of the offences or the risks posed.

### 3.6 **Partnership working**

NPS is committed to working in partnership and there is representation on the following:

- Safer Lewisham Partnership
- Safeguarding Children and Adults' Boards
- YOS Management Board
- IOM
- MASH
- MARAC

The National Probation Service is also one of the Responsible Authorities, alongside Police, in respect of MAPPA.

- 3.7 The National Probation Service is a new organisation; we are committed to delivering a high quality service to offenders, victims and the wider community to help to continue to make Lewisham a safer place to live and work.

## 4. **Community Rehabilitation Company - CRC**

The Secretary of State for Justice signed contracts with the new providers for the 21 Community Rehabilitation Companies (CRCs) in December 2014. This announcement marked another significant step towards completing the government's probation reforms.

The complete list of new owners can be found at:

<https://www.justice.gov.uk/transforming-rehabilitation/competition>

4.1 The new owner of London CRC is MTCnovo: [www.mtcnovo.co.uk](http://www.mtcnovo.co.uk).

MTCnovo is a new organisation comprised of voluntary, public and private sector partners focused on transformational social impact and the evolution of rehabilitation services through unique offender management and strategic partnerships.

MTCnovo is a Joint Venture involving:

- MTC (Management Training Corporation) – a private company
- novo – a consortium with a number of public, private and third sector shareholders including, but not limited to:
  - o RISE – a probation staff community interest company
  - o A Band of Brothers – a charity
  - o The Manchester College (TMC) – a public sector education provider
  - o Thames Valley Partnership (TVP) – a charity
  - o Amey – a private company.

4.2 The transfer of ownership of all the CRCs took place on 1 February 2015, along with the transition to the new service arrangements.

4.3 The Offender Rehabilitation Act reforms mean that, for the first time in recent history, virtually every offender released from custody will receive statutory supervision and rehabilitation in the community. Once enacted, the ORA will extend this statutory supervision and rehabilitation to all 45,000 of the most prolific group of offenders sentenced to less than 12 months in custody.

4.4 The Ministry of Justice are also putting in place an unprecedented nationwide ‘through the prison gate’ resettlement service. Through The Gate services will commence no later than May 2015 and, once implemented, will mean that most offenders will be given continuous support by one provider from custody into the community.

4.5 the CRC has been facilitating direct engagement between their new owner and key local stakeholders to enable them to set out their vision and plans for introducing new and innovative solutions for rehabilitating offenders.

## **5. Legal Implications**

5.1 Section 19 of the Police and Justice Act 2006 places an obligation upon Local Authorities to have a committee which scrutinises crime and disorder within its area.

5.2 Within the context of the powers of this committee, the section provides that it should have the power to “ (a) review or scrutinise decisions made, or other action taken, in connection with the discharge by the responsible authorities for example, police and other relevant partner agencies of their crime and disorder functions; (b) to make reports or recommendations to the local authority with respect to the discharge of those functions.”

- 5.3 Further, where this committee makes a report or recommendations it shall provide a copy— (a) to each of the responsible authorities, and (b) to each of the persons with whom, and bodies with which, the responsible authorities have a duty to co-operate under section 5(2) of the Crime and Disorder Act 1998 (“the co-operating persons and bodies”).
- 5.4 The Local Government Act 1999 places a duty on the local authorities to secure continuous improvement in the way its functions are exercised having regard to the combination of economy, efficiency and effectiveness.
- 5.5 These statutory duties amongst others are relevant to the production of the Council's Safer Lewisham Strategy.

## **6. Financial Implications**

- 6.1 There are no direct financial implications arising from this report for the Council, however there will be implications for MOJ.

## **7. Environmental Implications**

- 7.1 Specific environmental implications of crime and disorder are reviewed annually through the strategic assessment process and appropriate action taken as required.

## **8. Equalities Implications**

- 8.1 Equalities implications are considered throughout the delivery of this change.

## **9. Crime and Disorder Implications**

- 9.1 Section 17 of the Crime and Disorder Act 1988, as amended, places a duty upon Local Authorities to consider crime and disorder implications and in particular, “to exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent, crime and disorder in its area.” This statutory obligation is the same for the Authorities “responsible partners” too. The level of crime and its impact is influenced by the decisions and activities taken through the day-to-day functions of local bodies and organisations.
- 9.2 Responsible authorities are required to provide a range of services in their community from policing, fire protection, planning, consumer and environmental protection, transport and highways. They each have a key statutory role in providing these services and, in carrying out their core activities, can significantly contribute to reducing crime and improving the quality of life in their area.

For further information on this report please contact Geeta Subramaniam-Mooney, Head of Crime Reduction & Supporting People, Directorate for Community Services on Tel: 020 8314 9569.

# Agenda Item 4

Safer Stronger Communities Select Committee		
Title	Main grants programme update	
Contributor	Scrutiny Manager	Item 4
Class	Part 1 (open)	14 May 2015

## 1. Purpose

At its meeting on 20 April 2015, the Committee requested additional information about the allocation of main grant programme funding. The chart attached provides additional details about this funding.

## 2. Recommendation

The Select Committee is asked to:

- Review the information provided and to direct questions to officers at the meeting on 14 May.

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Mayor and Cabinet (Contracts) 13 May 2015 - Main Grants Programme 2015-18 - Appendix

Organisation Name	Total amount requested 15-16	Current allocation pro rata for same period	Recommended Allocation (£) July 2015 - April 2016	Annual Recommended Allocation (unless otherwise advised) 2016/17 & 2017/18	% of 2014/15 allocation
170 Community Project	£130,115.24	£105,052.50	£98,000.00	£130,667	93%
170 Community Project -(Employment and Training Consortium (ETC))	£60,025.61	£49,210.50	£0.00	£0	0%
2000 Community Action Centre	£19,120.00	£15,120.00	£0.00	£0	0%
60 Up C.I.C	£13,923.00	£0.00	£0.00	£0	Not previously funded
999 Club	£7,500.00	£6,631.50	£7,500.00	£10,000	113%
Ackroyd Community Association	£36,750.00	£56,108.25	£36,750.00	£49,000	65%
Action Family Centre	£16,450.00	£0.00	£0.00	£0	Not previously funded
Advice Lewisham bid - Lewisham CAB	£39,150.00	£41,307.75	£39,150.00	£52,200	95%
AFC Lewisham CIC	£3,000.00	£0.00	£0.00	£0	Not previously funded
Age Exchange	£24,375.00	£24,570.00	£24,375.00	£32,500	99%
Age UK Lewisham & Southwark	£332,677.00	£326,678.75	£324,000.00	£432,000	99%
Ageing Well in Lewisham-LCC	£22,690.00	£22,722.75	£22,690.00	£30,253	100%
Albany	£295,068.00	£295,063.50	£236,568.00	£315,424	80%
Bellingham Community Project Ltd	£46,650.00	£37,501.50	£23,925.00	£31,900	64%
Bexley Crossroad Care Ltd(t/a Crossroad Care SEL)	£24,100.00	£6,300.00	£0.00	£0	0%
Blackheath Conservatoire of Music and the Arts Ltd	£30,333.00	£0.00	£0.00	£0	Not previously funded
Bromley & Lewisham Mind	£34,660.00	£26,178.75	£26,179.00	£34,905	100%
C of E Parish Church of St.Mary the Virgin Lewisham	£4,684.00	£0.00	£0.00	£0	Not previously funded
Carers Lewisham	£27,463.61	£23,318.25	£0.00	£0	0%
CASSEL Centre, The	£95,925.00	£96,470.25	£85,000.00	£0	88%
Catford Wanderers Cricket Club	£34,000.00	£0.00	£0.00	£0	Not previously funded
Community Youth London (in partnership with Three Point New Media)	£47,000.00	£0.00	£0.00	£0	Not previously funded
Contact a Family	£78,728.00	£53,640.00	£53,640.00	£71,520	100%
Corbett Estate Neighbourhood Forum	£24,000.00	£0.00	£18,000.00	£24,000	New Allocation
Creekside Education Trust	£30,000.00	£0.00	£0.00	£0	Not previously funded
CR1 (Crime Reduction Initiatives)	£100,000.00	£0.00	£0.00	£0	Not previously funded
Deptford Action Group for the Elderly	£30,690.00	£30,693.75	£0.00	£0	0%
Deptford Methodist Mission – Disabled People's Contact	£5,438.00	£5,481.00	£5,438.00	£7,251	99%
Deptford Reach (DR)	£33,000.00	£31,467.75	£15,000.00	£20,000	48%
Deptford X	£10,000.00	£0.00	£7,500.00	£10,000	New Allocation
Double Jab A.B.C.	£15,580.69	£0.00	£0.00	£0	Not previously funded
Downham (Wesley Halls) Community Association	£33,190.00	£37,395.00	£0.00	£0	0%
Dynamo Youth FC	£2,800.00	£0.00	£0.00	£0	Not previously funded
Eco Communities	£30,000.00	£0.00	£30,000.00	£40,000	New Allocation
Entelechy Arts	£30,000.00	£29,870.25	£30,000.00	£40,000	100%
EqualTeam Lewisham	£120,307.00	£121,126.50	£0.00	£0	0%
Evelyn 190 Centre	£202,000.00	£172,858.50	£155,000.00	£206,667	90%
Family Action	£239,500.00	£0.00	£0.00	£0	Not previously funded
Federation of Refugees from Vietnam in Lewisham (FORVIL)	£10,000.00	£0.00	£0.00	£0	Not previously funded
Forest Hill Park Football Club	£6,000.00	£0.00	£0.00	£0	Not previously funded
Frameless Arts CIC	£7,625.00	£0.00	£0.00	£0	Not previously funded
Goldsmiths Community Association	£18,000.00	£15,120.00	£18,000.00	£24,000	119%
Greenwich & Lewisham Young People's Theatre	£73,053.00	£73,053.00	£60,653.00	£80,871	83%
Greenwich Association of Disabled People (operating as GAD Lewisham)	£88,278.00	£0.00	£0.00	£0	Not previously funded
Greenwich Carers Centre	£69,501.00	£50,000.00	£35,000.00	£46,667	70%
Grove Centre, The	£14,625.00	£16,563.75	£14,625.00	£19,500	88%
GROVE PARK COMMUNITY GROUP (GPCG)	£26,100.00	£15,120.00	£18,000.00	£24,000	119%
Harts Lane Studios	£4,900.00	£0.00	£0.00	£0	Not previously funded
Heart n Soul	£51,751.00	£92,098.50	£51,751.00	£69,001	56%
Honor Oak Community Centre Association	£40,184.00	£15,120.00	£0.00	£0	0%
Hub Arts Map (South London Art Map)	£15,000.00	£0.00	£0.00	£0	Not previously funded
Indo-China Refugee Group (Community School & Self Help Project)	£35,316.00	£35,314.50	£0.00	£0	0%
Inspiring Your Imagination	£5,400.00	£0.00	£0.00	£0	Not previously funded
IRIE! (trading as IRIE! dance theatre)	£42,679.00	£43,020.00	£36,679.00	£48,905	85%
Lee Fair Share	£9,290.00	£6,955.50	£0.00	£0	0%
LEE GREEN LIVES	£18,000.00	£0.00	£18,000.00	£24,000	New Allocation
Lewisham Action on Mediation Project	£73,400.00	£20,787.75	£0.00	£0	0%
Lewisham Bereavement Counselling	£25,700.00	£19,278.00	£19,275.00	£0	100%
Lewisham Citizens Advice Bureau Services Limited	£462,800.00	£375,695.25	£375,695.25	£500,927	100%
Lewisham Community Transport Scheme	£36,000.00	£35,973.75	£36,000.00	£48,000	100%
Lewisham Disability Coalition	£163,639.00	£119,244.75	£77,500.00	£103,333	65%
Lewisham Education Arts Network	£29,000.00	£28,452.75	£28,500.00	£38,000	100%
Lewisham Elders Resource Centre (Seniors)	£45,000.00	£34,223.25	£34,224.00	£45,632	100%
Lewisham Ethnic Minority Partnership (LEMP)	£25,000.00	£11,340.00	£0.00	£0	0%
Lewisham Irish Community Centre	£22,070.00	£15,120.00	£0.00	£0	0%
Lewisham Mencap	£43,981.00	£43,981.50	£30,000.00	£40,000	68%
Lewisham Multilingual Advice Service	£30,750.00	£18,900.00	£30,750.00	£41,000	163%
Lewisham Opportunity Pre-School	£108,029.00	£58,971.00	£0.00	£0	0%
Lewisham Pensioners Forum	£47,221.00	£41,277.00	£30,000.00	£40,000	73%
Lewisham Polish Centre	£2,795.00	£0.00	£0.00	£0	Not previously funded
Lewisham Refugee and Migrant Network	£139,004.00	£65,940.75	£65,940.00	£87,920	100%
Lewisham Shopmobility Scheme	£30,047.00	£30,046.50	£0.00	£0	0%
Lewisham Speaking Up	£76,794.00	£76,794.75	£65,000.00	£86,667	85%
Lewisham Toy Library	£6,328.00	£3,900.75	£0.00	£0	0%
Lewisham Volunteering Consortium - (Lead Agency VCL)	£24,407.00	£0.00	£0.00	£0	Not previously funded
Lewisham Young Womens Resource Project	£32,176.00	£60,509.25	£0.00	£0	0%
Lewisham Youth Theatre	£32,357.00	£32,356.50	£32,357.00	£43,143	100%
London Amateur Boxing Association	£20,000.00	£0.00	£15,000.00	£20,000	New Allocation
London FA on behalf of Lewisham Football Network	£28,450.00	£0.00	£18,750.00	£25,000	New Allocation
London Thunder - Lewisham	£30,000.00	£0.00	£18,750.00	£25,000	New Allocation
MakeBelieve Arts	£11,400.00	£11,340.00	£0.00	£0	0%
Marsha Phoenix Memorial Trust	£18,900.00	£18,900.00	£0.00	£0	0%
METRO (The Metro Centre Ltd)	£55,436.00	£25,383.75	£25,000.00	£33,333	98%
Midi Music Company, The	£47,024.00	£54,898.50	£39,024.00	£52,032	71%
Mobile Media Interactive	£55,452.00	£0.00	£0.00	£0	Not previously funded
Montage Theatre Arts	£18,750.00	£3,780.00	£7,500.00	£10,000	198%
Nar	£231,250.00	£0.00	£0.00	£0	Not previously funded
Noah's Ark Children's Venture	£36,000.00	£48,351.75	£32,000.00	£42,667	66%
Olympus Playgroup	£30,000.00	£0.00	£0.00	£0	Not previously funded
Parent Support Group (PSG)	£3,780.00	£0.00	£3,780.00	£5,040	New Allocation
Platform1/Forest Hill Youth Project	£26,000.00	£17,745.00	£0.00	£0	0%
PLUS (Providence Linc United Services)	£57,256.00	£0.00	£0.00	£0	Not previously funded
Pre-school Learning Alliance Lewisham	£60,000.00	£75,600.00	£0.00	£0	0%
Prince's Trust (The)	£25,294.00	£0.00	£0.00	£0	Not previously funded
Refuge	£23,728.00	£23,905.50	£0.00	£0	0%
Royal London Society for Blind People (RLSB)	£9,015.93	£0.00	£0.00	£0	Not previously funded
Rushey Green Time Bank	£146,263.00	£68,236.50	£67,500.00	£90,000	99%
S Factor Athletics Club	£35,000.00	£0.00	£0.00	£0	Not previously funded
Saxon Crown (Lewisham) Swimming Club	£10,000.00	£0.00	£10,000.00	£13,333	New Allocation
Second Wave Centre for Youth Arts	£39,843.00	£45,276.75	£39,843.00	£53,124	88%
Somerville Youth & Play Provision	£112,437.00	£71,805.00	£18,000.00	£24,000	25%
South East London Tennis (Consortia SELT)	£31,674.50	£0.00	£22,250.00	£29,667	New Allocation
Stephen Lawrence Charitable Trust	£30,611.00	£0.00	£30,611.00	£40,815	New Allocation
SYDENHAM ARTS LTD	£19,250.00	£0.00	£7,500.00	£10,000	New Allocation
Sydenham Garden	£57,075.00	£29,337.00	£29,337.00	£39,116	100%
Tamil Academy of Language and Arts	£5,650.00	£0.00	£0.00	£0	Not previously funded
Tea Dance for Little People/Creative Homes	£72,325.00	£0.00	£0.00	£0	Not previously funded
Teachsport 2010 CIC	£118,500.00	£0.00	£0.00	£0	Not previously funded
Teatro Vivo	£62,000.00	£0.00	£26,000.00	£34,667	New Allocation
Trinity Laban Conservatoire of Music and Dance	£90,000.00	£90,720.00	£68,000.00	£90,667	75%
Voluntary Action Lewisham	£218,593.00	£185,622.00	£139,216.00	£185,621	75%
Voluntary Service Association (Access Lewisham)	£91,600.00	£73,650.75	£73,650.00	£98,200	100%
Voluntary Services Lewisham	£91,000.00	£69,264.75	£69,264.00	£92,352	100%
Volunteer Centre Lewisham	£170,411.00	£81,078.75	£70,000.00	£93,333	86%
Wheels for Wellbeing	£61,680.00	£0.00	£25,600.00	£34,133	New Allocation
Young Lewisham Project	£82,845.00	£68,191.50	£0.00	£0	0%
Youth, AID Lewisham	£47,478.00	£16,755.00	£0.00	£0	0%
<b>TOTAL ALLOCATED</b>	<b>£6,705,064.58</b>	<b>£4,149,768.26</b>	<b>£3,173,239.25</b>	<b>£4,091,952</b>	<b>76%</b>

Organisation name	Ward based	Ward(s) served
<b>170 Community Project</b>	<b>New Cross</b>	<b>Borough wide</b>
170 Community Project -(Employment and Training Consortium (ETC)	Borough wide	Borough wide
2000 Community Action Centre	Evelyn	Evelyn
50 Up C.I.C	Telegraph Hill	Borough Wide
<b>999 Club</b>	<b>Borough wide</b>	<b>Borough wide</b>
<b>Ackroyd Community Association</b>	<b>Crofton Park</b>	<b>Crofton Park, Forest Hill</b>
AFC Lewisham CIC	Lewisham Central	
<b>Age Exchange</b>	<b>Out of Borough</b>	<b>Borough wide</b>
<b>Age UK Lewisham &amp; Southwark</b>	<b>Catford/Rushey Green</b>	<b>Borough wide</b>
<b>Ageing Well in Lewisham-LCC</b>	<b>Whitefoot</b>	<b>Hill/Grove Park/Sydenham/Whitefoot</b>
<b>Albany</b>	<b>New Cross</b>	<b>Borough Wide</b>
<b>Bellingham Community Project Ltd</b>	<b>Bellingham</b>	<b>Bellingham</b>
Bexley Crossroad Care Ltd(t/a Crossroad Care SEL)	Erith	Rushey Green, Lewisham Central, Ladywell, Catford South & Whitefoot
Blackheath Conservatoire of Music and the Arts Ltd	Blackheath	Borough wide
<b>Bromley &amp; Lewisham Mind</b>	<b>Borough wide</b>	<b>Borough wide</b>
C of E Parish Church of St.Mary the Virgin Lewisham	Lewisham Central	Borough wide
Carers Lewisham	Forest Hill	Borough wide
<b>CASSEL Centre, The</b>	<b>Perry Vale</b>	<b>Borough wide</b>
Catford Wanderers Cricket Club		
Community Youth London (in partnership with Three Point New Media)	Borough wide	Borough wide
<b>Contact a Family</b>	<b>Lewisham Central</b>	<b>Borough wide</b>
<b>Corbett Estate Neighbourhood Forum</b>	<b>Catford South</b>	<b>Catford South</b>
Creekside Education Trust	New Cross	Borough wide
CRI (Crime Reduction Initiatives)		Borough Wide
Deptford Action Group for the Elderly	New Cross	New Cross and Evelyn
<b>Deptford Methodist Mission – Disabled People’s Contact</b>	<b>Evelyn/Deptford</b>	<b>Lewisham/Greenwich</b>
<b>Deptford Reach (DR)</b>	<b>New Cross</b>	<b>Evelyn, New Cross</b>
<b>Deptford X</b>	<b>New Cross</b>	<b>Evelyn, New Cross, Brockley</b>
Double Jab A.B.C	New Cross	Borough wide
Downham (Wesley Halls) Community Association	Downham	all Lewisham
Dynamo Youth FC	Borough wide	Borough wide
<b>Eco Communities</b>	<b>Evelyn &amp; Grove Park</b>	<b>Evelyn and Grove Park</b>
<b>Entelechy Arts</b>	<b>New Cross</b>	<b>Borough wide</b>
EqualTeam Lewisham	Catford South	Borough wide
<b>Evelyn 190 Centre</b>	<b>Evelyn</b>	<b>Borough wide</b>
Family Action	Borough wide	Borough wide
Federation of Refugees from Vietnam in Lewisham (FORVL)	Evelyn	Borough wide
Forest Hill Park Football Club	Borough wide	Borough wide
Frameless Arts CIC	Brockley	Borough wide
<b>Goldsmiths Community Association</b>	<b>Whitefoot</b>	<b>Whitefoot and neighbouring wards: Downham, Catford South, Bellingham</b>
<b>Greenwich &amp; Lewisham Young People’s Theatre</b>	<b>Borough wide</b>	<b>Borough wide</b>
Greenwich Association of Disabled People (operating as GAD Lewisham)1st application	New Cross	Borough wide
Greenwich Association of Disabled People (operating as GAD Lewisham)2nd application	New Cross	Borough wide
<b>Greenwich Carers Centre</b>	<b>Borough wide</b>	<b>Borough wide</b>
<b>Grove Centre, The</b>	<b>Sydenham</b>	<b>Sydenham, Forest Hill, Perry Vale</b>
<b>GROVE PARK COMMUNITY GROUP (GPCG)</b>	<b>Grove Park</b>	<b>Grove Park</b>
Harts Lane Studios	New Cross	New Cross and Telegraph Hill
<b>Heart n Soul</b>	<b>Evelyn</b>	<b>Borough wide</b>
Honor Oak Community Centre Association	Telegraph Hill	Telegraph Hill, Crofton Park, Brockley
Hub Arts Map (South London Art Map)	Evelyn	Borough wide
Indo-China Refugee Group (Community School & Self Help Project)	Evelyn	Borough wide
Inspiring Your Imagination	Evelyn	Evelyn
<b>IRIE! (trading as IRIE! dance theatre)</b>	<b>New Cross</b>	<b>Borough wide</b>
Lee Fair Share	Lee Green	Lee Green
<b>LEE GREEN LIVES</b>	<b>Lee Green</b>	<b>Lee Green (parts of Blackheath, Grove Park and Horn Park in Greenwich)</b>
Lewisham Action on Mediation Project	Lewisham Central	Borough wide
<b>Lewisham Bereavement Counselling</b>	<b>Evelyn</b>	<b>Boroughwide</b>
<b>Lewisham CAB - Advice Lewisham</b>	<b>Rushey Green</b>	<b>Borough wide</b>
<b>Lewisham Citizens Advice Bureau Services Limited</b>	<b>Rushey Green</b>	<b>Borough wide</b>
<b>Lewisham Community Transport Scheme</b>	<b>Lewisham Central</b>	<b>Borough Wide</b>
<b>Lewisham Disability Coalition</b>	<b>Rushey Green</b>	<b>Borough wide</b>
<b>Lewisham Education Arts Network</b>	<b>Evelyn</b>	<b>Borough Wide</b>
<b>Lewisham Elders Resource Centre (Seniors)</b>	<b>Perry Vale</b>	<b>Perry Vale, Rushey Green, Sydenham, Honor Oak &amp; Forest Hill</b>
Lewisham Ethnic Minority Partnership (LEMP)	Lewisham Central	Borough wide
Lewisham Irish Community Centre	Rushey Green	Borough Wide - Rushey Green & Catford South
<b>Lewisham Mencap</b>	<b>Rushey Green</b>	<b>Borough wide</b>
<b>Lewisham Multilingual Advice Service</b>	<b>Lewisham</b>	<b>Borough wide</b>
Lewisham Opportunity Pre-School	Lewisham Central	Borough wide
<b>Lewisham Pensioners Forum</b>	<b>Rushey Green</b>	<b>Borough wide</b>
Lewisham Polish Centre	Perry Vale	Borough wide
<b>Lewisham Refugee and Migrant Network</b>	<b>Evelyn</b>	<b>Borough wide</b>
Lewisham Shopmobility Scheme	Lewisham Central	Borough wide
<b>Lewisham Speaking Up</b>	<b>New Cross</b>	<b>Borough wide</b>
Lewisham Toy Library	Rushey Green	Borough wide
Lewisham Volunteering Consortium - (Lead Agency VCL)	Central Lewisham	Grove Park, New Cross, Perry Vale Telegraph Hill
Lewisham Young Womens Resource Project	Rushey Green	Borough Wide
<b>Lewisham Youth Theatre</b>	<b>Rushey Green</b>	<b>Borough wide</b>
<b>London Amateur Boxing Association</b>	<b>New Cross</b>	<b>Borough wide</b>
<b>London FA on behalf of Lewisham Football Network</b>	<b>Outside borough</b>	<b>Borough wide</b>
<b>London Thunder - Lewisham</b>	<b>New Cross</b>	<b>Borough wide</b>
MakeBelieve Arts	Evelyn	Borough wide
Marsha Phoenix Memorial Trust	Brockley	Brockley
<b>METRO (The Metro Centre Ltd)</b>	<b>out of borough</b>	<b>Borough wide</b>
<b>Midi Music Company, The</b>	<b>New Cross</b>	<b>Borough wide</b>
Mobile Media Interactive	Bellingham	Borough wide
<b>Montage Theatre Arts</b>	<b>Evelyn</b>	<b>Borough wide</b>
Nar	Rushey Green	Borough wide
<b>Noah’s Ark Children’s Venture</b>	<b>out of borough</b>	<b>Borough wide</b>
Olympus Playgroup	Borough wide	Borough wide
<b>Parent Support Group (PSG)</b>	<b>Borough wide</b>	<b>Borough wide, Deptford, Brockley, Bellingham, Downham, &amp; Sydenham</b>
Platform1/Forest Hill Youth Project	Forest Hill	Forest Hill, Horniman, Perry Hill, Sydenham
PLUS (Providence Linc United Services)	Blackheath	Borough wide
Pre-school Learning Alliance Lewisham	Whitefoot	Borough Wide
Prince’s Trust (The)	Borough wide	Borough wide
Refuge	New Cross	Borough wide
Royal London Society for Blind People (RLSB)	Borough wide	Borough wide
<b>Rushey Green Time Bank</b>	<b>Rushey Green</b>	<b>Rushey Green, Sydenham, Bellingham, Downham, Crofton Park, Evelyn, New Cross, Lewisham Central</b>
S Factor	C Lewisham, Ladywell	Borough wide
<b>Saxon Crown (Lewisham) Swimming Club</b>	<b>Lewisham Central</b>	<b>Borough wide</b>
<b>Second Wave Centre for Youth Arts</b>	<b>Evelyn</b>	<b>Boroughwide</b>
<b>Somerville Youth &amp; Play Provision</b>	<b>Telegraph Hill</b>	<b>Telegraph Hill &amp; New Cross</b>
<b>South East London Tennis (Consortia SELT)</b>	<b>Crofton Park</b>	<b>Borough wide</b>
<b>Stephen Lawrence Charitable Trust</b>	<b>Brockley</b>	<b>Borough wide</b>
<b>SYDENHAM ARTS LTD</b>	<b>Sydenham</b>	<b>Sydenham, Forest Hill, Perry Vale, Bellingham (part), Crofton Park (part)</b>
<b>Sydenham Garden</b>	<b>Perry Vale</b>	<b>Borough wide</b>
Tamil Academy of Language and Arts	Sydenham	Lewisham Central
Tea Dance for Little People/Creative Homes	Lewisham Central	Borough wide
Teachsport 2010 CIC	Catford South	Borough wide
<b>Teatro Vivo</b>	<b>Deptford</b>	<b>Borough wide</b>
Trinity Laban Conservatoire of Music and Dance	New Cross	Borough wide
<b>Voluntary Action Lewisham</b>	<b>Rushey Green</b>	<b>Borough Wide</b>
<b>Voluntary Service Association (working as Voluntary Services Lewisham)</b>	<b>Perry Vale</b>	<b>Borough wide</b>
<b>Voluntary Services Lewisham</b>	<b>Perry Vale</b>	<b>Borough wide</b>
<b>Volunteer Centre Lewisham</b>	<b>Lewisham Central</b>	<b>Borough wide</b>
<b>Wheels of Wellbeing</b>	<b>Ladywell</b>	<b>Borough wide</b>
Young Lewisham Project	Perry Vale	Borough wide
Youth, AID Lewisham	Rushey Green	Borough wide



# Agenda Item 5

Safer Stronger Communities Select Committee			
Title	Select Committee work programme		
Contributor	Scrutiny Manager	Item	5
Class	Part 1 (open)	14 May 2015	

## 1. Purpose

To advise Members of the proposed work programme for the municipal year 2015/16, and to decide on the agenda items for the next meeting.

## 2. Summary

- 2.1 At the beginning of the new administration, each select committee drew up a draft work programme for submission to the Business Panel for consideration.
- 2.2 The Business Panel considered the proposed work programmes of each of the select committees on 28 April 2015 and agreed a co-ordinated overview and scrutiny work programme. However, the work programme can be reviewed at each Select Committee meeting so that Members are able to include urgent, high priority items and remove items that are no longer a priority.

## 3. Recommendations

3.1 The Committee is asked to:

- note the work plan attached at **Appendix B** and discuss any issues arising from the programme;
- specify the information and analysis required in the report for each item on the agenda for the next meeting, based on desired outcomes, so that officers are clear about what they need to provide;
- review all forthcoming key decisions, attached at **Appendix C**, and consider any items for further scrutiny.

## 4. The work programme

4.1 The work programme for 2015/16 was agreed at the Committee's meeting on 20 April 2015.

4.2 The Committee is asked to consider if any urgent issues have arisen that require scrutiny and if any existing items are no longer a priority and can be removed from the work programme. Before adding additional items, each item should be considered against agreed criteria. The flow chart attached at **Appendix A** may help Members decide if proposed additional items should be added to the work programme. The Committee's work programme needs to be achievable in terms of the amount of meeting time available. If the Committee agrees to add additional item(s) because they are urgent and high priority, Members will need to consider

which medium/low priority item(s) should be removed in order to create sufficient capacity for the new item(s).

## 5. The next meeting

5.1 The following reports are scheduled for the meeting on 1 July 2015:

Agenda item	Review type	Link to Corporate Priority	Priority
<b>Provision for the LGBT community</b>	Performance monitoring	Community leadership; safety, security and a visible presence	Medium
<b>Implementation of the volunteering strategy</b>	Performance monitoring	Community leadership; safety; inspiring efficiency, effectiveness and equity	Medium
<b>Council employment profile</b>	Standard review	Inspiring efficiency, effectiveness and equity	Medium
<b>Poverty review: scoping report</b>	Standard item	Community leadership; safety; inspiring efficiency, effectiveness and equity	High

5.2 The Committee is asked to specify the information and analysis it would like to see in the reports for these items, based on the outcomes the Committee would like to achieve, so that officers are clear about what they need to provide for the next meeting.

5.3 The Business Panel also highlighted two additional items for consideration on the Committee's work programme. Firstly, the Committee has been tasked with reviewing the voluntary sector accommodation implementation plan when it becomes available; secondly, the Panel suggested that the Committee consider the use of new technologies to reduce dog fouling. The Committee is asked to consider where it will find space for these items in its work programme.

5.4 The Committee's violence against women and girls: awareness raising and prevention review is attached – the finalised report includes draft recommendations – based on the Committee's discussion at its meeting on 20 April 2015. The Committee is asked to discuss and agree these recommendations in advance of the submission of the review to Mayor and Cabinet.

## 6. Financial Implications

There are no financial implications arising from this report.

## 7. Legal Implications

In accordance with the Council's Constitution, all scrutiny select committees must devise and submit a work programme to the Business Panel at the start of each municipal year.

## **8. Equalities Implications**

- 8.1 The Equality Act 2010 brought together all previous equality legislation in England, Scotland and Wales. The Act included a new public sector equality duty, replacing the separate duties relating to race, disability and gender equality. The duty came into force on 6 April 2011. It covers the following nine protected characteristics: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.
- 8.2 The Council must, in the exercise of its functions, have due regard to the need to:
- eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Act
  - advance equality of opportunity between people who share a protected characteristic and those who do not.
  - foster good relations between people who share a protected characteristic and those who do not.
- 8.3 There may be equalities implications arising from items on the work programme and all activities undertaken by the Select Committee will need to give due consideration to this.

## **9. Date of next meeting**

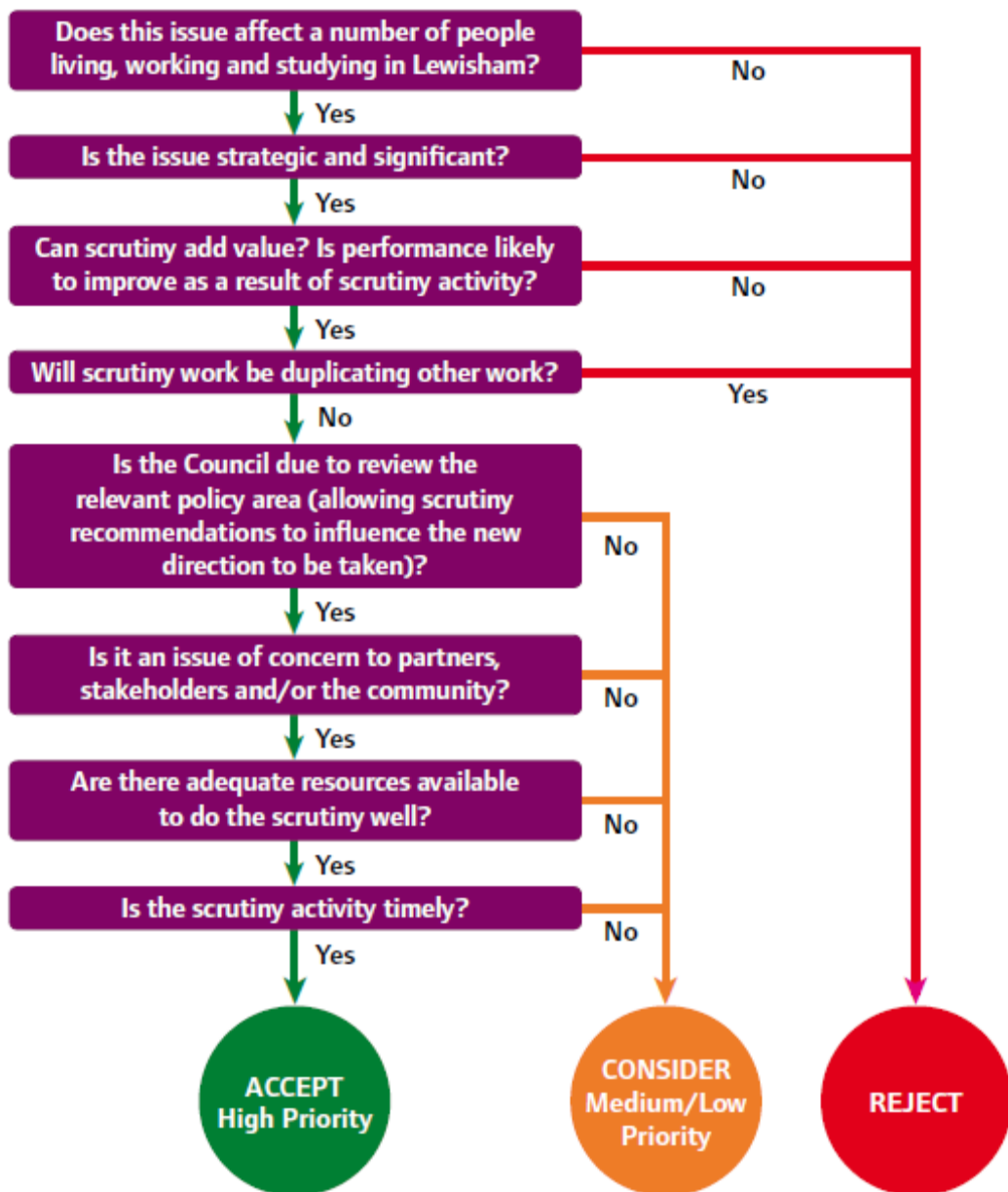
The date of the next meeting is Wednesday 1 July 2015.

### **Background Documents**

Lewisham Council's Constitution

Centre for Public Scrutiny: the Good Scrutiny Guide

## Scrutiny work programme – prioritisation process



Work item	Type of item	Priority	Strategic priority	Delivery deadline	20-Apr	14-May	01-Jul	16-Sep	21-Oct	30-Nov	19-Jan	09-Mar
Lewisham Future Programme	Standard item	High	CP10	Ongoing				Savings				
Election of the Chair and Vice-Chair	Constitutional requirement	N/A	-	Apr								
Select Committee work programme	Standard item	High	CP1	Apr								
Main grant programme funding	Standard item	High	CP10	Apr								
VAWG review report	In-depth review	High	CP4	Apr								
Voluntary sector accommodation	Policy development	High	CP10	Apr								
Probation service update	Standard item	Medium	CP4	May								
Poverty review	In-depth review	High	CP10	May			Scope	session 1	session 2	session 3	Report & recs	
Provision for the LGBT community	Standard review	Medium	CP1	Jul								
Implementation of the volunteering strategy	Standard review	Medium	CP1	Jul								
Council employment profile	Standard item	Medium	CP10	Jul								
Main grants equalities approach	Performance monitoring	Medium	CP10	Sep								
Development of the CES	Policy Development	Medium	CP1	Oct								
Impact of the Public Health savings proposals on the Community and Voluntary Sector	Standard item	Medium	CP10	Oct								
Local Assemblies	Performance monitoring	Medium	CP1	Jan								
Library and information service	Performance monitoring	Medium	CP1	Jan								
VAWG service update	Performance monitoring	Medium	CP4	Jan								
Safer Lewisham Plan - monitoring and update	Performance monitoring	High	CP4	Mar								
Enforcement review	Joint scrutiny	High	CP4	Mar								
Comprehensive Equalities Scheme - monitoring and update	Performance monitoring	Medium	CP1	Mar								

	Item completed
	Item ongoing
	Item outstanding
	Proposed timeframe
	Item added

Meetings		
1)	Wed	20 Apr
2)	Thu	14 May
3)	Wed	1 July
4)	Wed	16 September
5)	Wed	21 October
6)	Mon	30 November
7)	Tue	19 January
8)	Wed	9 March

Shaping Our Future: Lewisham's Sustainable Community Strategy 2008-2020		
	Priority	
1	Ambitious and achieving	SCS 1
2	Safer	SCS 2
3	Empowered and responsible	SCS 3
4	Clean, green and liveable	SCS 4
5	Healthy, active and enjoyable	SCS 5
6	Dynamic and prosperous	SCS 6

Corporate Priorities		
	Priority	
1	Community Leadership	CP 1
2	Young people's achievement and involvement	CP 2
3	Clean, green and liveable	CP 3
4	Safety, security and a visible presence	CP 4
5	Strengthening the local economy	CP 5
6	Decent homes for all	CP 6
7	Protection of children	CP 7
8	Caring for adults and older people	CP 8
9	Active, healthy citizens	CP 9
10	Inspiring efficiency, effectiveness and equity	CP 10

## FORWARD PLAN OF KEY DECISIONS

### Forward Plan May 2015 - August 2015

This Forward Plan sets out the key decisions the Council expects to take during the next four months.

Anyone wishing to make representations on a decision should submit them in writing as soon as possible to the relevant contact officer (shown as number (7) in the key overleaf). Any representations made less than 3 days before the meeting should be sent to Kevin Flaherty 0208 3149327, the Local Democracy Officer, at the Council Offices or [kevin.flaherty@lewisham.gov.uk](mailto:kevin.flaherty@lewisham.gov.uk). However the deadline will be 4pm on the working day prior to the meeting.

A "key decision"\* means an executive decision which is likely to:

- (a) result in the Council incurring expenditure which is, or the making of savings which are, significant having regard to the Council's budget for the service or function to which the decision relates;
- (b) be significant in terms of its effects on communities living or working in an area comprising two or more wards.

<b>FORWARD PLAN – KEY DECISIONS</b>					
<b>Date included in forward plan</b>	<b>Description of matter under consideration</b>	<b>Date of Decision Decision maker</b>	<b>Responsible Officers / Portfolios</b>	<b>Consultation Details</b>	<b>Background papers / materials</b>
April 2015	<b>Main Grants Programme Appeals</b>	Monday, 11/05/15 Mayor and Cabinet (Contracts)	Aileen Buckton, Executive Director for Community Services and Councillor Joan Millbank, Cabinet Member Third Sector & Community		
December 2014	<b>Catford Town Centre CRPL Business Plan 2015/16</b>	Wednesday, 13/05/15 Mayor and Cabinet	Janet Senior, Executive Director for Resources & Regeneration and Councillor Alan Smith, Deputy Mayor		
April 2015	<b>Consultation on change of Prendergast School, Prendergast Vale School and Prendergast Ladywell School to Academy Status</b>	Wednesday, 13/05/15 Mayor and Cabinet	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		
April 2015	<b>Issue raised by Scrutiny No Recourse to Public Funds</b>	Wednesday, 13/05/15 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Councillor Kevin Bonavia, Cabinet Member Resources		
March 2015	<b>Leathersellers Federation of Schools Academy consultation</b>	Wednesday, 13/05/15 Mayor and Cabinet	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		



**FORWARD PLAN – KEY DECISIONS**

<b>Date included in forward plan</b>	<b>Description of matter under consideration</b>	<b>Date of Decision Decision maker</b>	<b>Responsible Officers / Portfolios</b>	<b>Consultation Details</b>	<b>Background papers / materials</b>
April 2015	<b>Governing Bodies Reconstitution</b>	Wednesday, 13/05/15 Mayor and Cabinet	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		
April 2015	<b>Making of Instrument of Government - The Fairlawn and Haseltine Primary Schools Federation</b>	Wednesday, 13/05/15 Mayor and Cabinet	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		
March 2015	<b>Allocation of Main Grants Programme</b>	Wednesday, 13/05/15 Mayor and Cabinet (Contracts)	Aileen Buckton, Executive Director for Community Services and Councillor Joan Millbank, Cabinet Member Third Sector & Community		
April 2015	<b>Carers Lewisham Contract Extension</b>	Wednesday, 13/05/15 Mayor and Cabinet (Contracts)	Aileen Buckton, Executive Director for Community Services and Councillor Chris Best, Cabinet Member for Health, Wellbeing and Older People		
February 2015	<b>Variation of Contract with Bailey Partners Provision of Services to Primary Places Programme</b>	Tuesday, 26/05/15 Overview and Scrutiny Education Business Panel	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young		

**FORWARD PLAN – KEY DECISIONS**

<b>Date included in forward plan</b>	<b>Description of matter under consideration</b>	<b>Date of Decision Decision maker</b>	<b>Responsible Officers / Portfolios</b>	<b>Consultation Details</b>	<b>Background papers / materials</b>
			People		
February 2015	<b>Variation of contract for works at Forster Park Primary School</b>	Tuesday, 26/05/15 Overview and Scrutiny Education Business Panel	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		
April 2015	<b>Prendergast Ladywell Primary: Authority Notice of Change 3</b>	Tuesday, 26/05/15 Overview and Scrutiny Education Business Panel	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		
April 2015	<b>Edmund Waller: works required to admit 30 additional Reception pupils in 2015</b>	Tuesday, 26/05/15 Overview and Scrutiny Education Business Panel	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		
March 2015	<b>Adoption Statement of Purpose 2015-16</b>	Wednesday, 03/06/15 Mayor and Cabinet	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		
March 2015	<b>Fostering Statement of Purpose 2015-16</b>	Wednesday, 03/06/15	Frankie Sulke, Executive Director for Children and		

<b>FORWARD PLAN – KEY DECISIONS</b>					
<b>Date included in forward plan</b>	<b>Description of matter under consideration</b>	<b>Date of Decision Decision maker</b>	<b>Responsible Officers / Portfolios</b>	<b>Consultation Details</b>	<b>Background papers / materials</b>
		Mayor and Cabinet	Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		
April 2015	<b>Discretionary Licensing of the Private Rented Sector</b>	Wednesday, 03/06/15 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Councillor Damien Egan, Cabinet Member Housing		
May 2015	<b>Final Budget Outturn 2014-15</b>	Wednesday, 03/06/15 Mayor and Cabinet	Janet Senior, Executive Director for Resources & Regeneration and Councillor Kevin Bonavia, Cabinet Member Resources		
May 2015	<b>Flood Risk Strategy</b>	Wednesday, 03/06/15 Mayor and Cabinet	Janet Senior, Executive Director for Resources & Regeneration and Councillor Alan Smith, Deputy Mayor		
February 2015	<b>ICT Service Review</b>	Wednesday, 03/06/15 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and Councillor Kevin Bonavia, Cabinet Member Resources		
March 2015	<b>Licensed Deficit Application Sedgehill School</b>	Wednesday, 03/06/15 Mayor and Cabinet	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin,		

<b>FORWARD PLAN – KEY DECISIONS</b>					
<b>Date included in forward plan</b>	<b>Description of matter under consideration</b>	<b>Date of Decision Decision maker</b>	<b>Responsible Officers / Portfolios</b>	<b>Consultation Details</b>	<b>Background papers / materials</b>
			Cabinet Member for Children and Young People		
May 2015	<b>Proposals by Archdiocese of Southwark St Winifred Infant School, St Winifred Junior School and Our Lady &amp; St Philip Neri</b>	Wednesday, 03/06/15 Mayor and Cabinet	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		
April 2015	<b>Section 75 Agreements between CCG and Council</b>	Wednesday, 03/06/15 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Chris Best, Cabinet Member for Health, Wellbeing and Older People		
May 2015	<b>Disposal of Land interest at Arcus Road/Chingley Close</b>	Wednesday, 03/06/15 Mayor and Cabinet	Janet Senior, Executive Director for Resources & Regeneration and Councillor Alan Smith, Deputy Mayor		
May 2015	<b>Deferral of the expansion of Sir Francis Drake primary school</b>	Wednesday, 03/06/15 Mayor and Cabinet	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		
May 2015	<b>Demolition of 127 Mayow Road and secular of site</b>	Wednesday, 03/06/15	Kevin Sheehan, Executive Director for		

<b>FORWARD PLAN – KEY DECISIONS</b>					
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		Mayor and Cabinet	Customer Services and Councillor Damien Egan, Cabinet Member Housing		
April 2015	<b>Children's Centres Contract Extension</b>	Wednesday, 03/06/15 Mayor and Cabinet (Contracts)	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		
April 2015	<b>Housing Grounds Maintenance Contract</b>	Wednesday, 03/06/15 Mayor and Cabinet (Contracts)	Kevin Sheehan, Executive Director for Customer Services and Councillor Damien Egan, Cabinet Member Housing		
May 2015	<b>Ladywell Pop Up Village Contract Award</b>	Wednesday, 03/06/15 Mayor and Cabinet (Contracts)	Kevin Sheehan, Executive Director for Customer Services and Councillor Damien Egan, Cabinet Member Housing		
September 2014	<b>Prevention and Inclusion Framework Contract Award</b>	Wednesday, 03/06/15 Mayor and Cabinet (Contracts)	Aileen Buckton, Executive Director for Community Services and Councillor Chris Best, Cabinet Member for Health, Wellbeing and Older People		
March 2015	<b>Procurement of Occupational Health and Employee Assistance Programme Provider</b>	Wednesday, 03/06/15 Mayor and Cabinet (Contracts)	Janet Senior, Executive Director for Resources & Regeneration and Councillor Kevin Bonavia,		

<b>FORWARD PLAN – KEY DECISIONS</b>					
<b>Date included in forward plan</b>	<b>Description of matter under consideration</b>	<b>Date of Decision Decision maker</b>	<b>Responsible Officers / Portfolios</b>	<b>Consultation Details</b>	<b>Background papers / materials</b>
			Cabinet Member Resources		
April 2015	<b>Broadway Theatre Working Group</b>	Wednesday, 24/06/15 Council	Aileen Buckton, Executive Director for Community Services and Councillor Chris Best, Cabinet Member for Health, Wellbeing and Older People		
December 2014	<b>Catford Town Centre CRPL Business Plan 2015/16</b>	Wednesday, 24/06/15 Council	Janet Senior, Executive Director for Resources & Regeneration and Councillor Alan Smith, Deputy Mayor		
April 2015	<b>Constitutional Matters</b>	Wednesday, 24/06/15 Council	Kath Nicholson, Head of Law and Councillor Alan Hall, Chair of Overview & Scrutiny Committee		
March 2015	<b>Housing Strategy</b>	Wednesday, 24/06/15 Council	Kevin Sheehan, Executive Director for Customer Services and Councillor Damien Egan, Cabinet Member Housing		
February 2015	<b>Local Development Framework: Revised Local Development Scheme (version 7)</b>	Wednesday, 24/06/15 Council	Janet Senior, Executive Director for Resources & Regeneration and Councillor Alan Smith, Deputy Mayor		
April 2015	<b>Award of New Block Contractual Arrangements for</b>	Wednesday, 01/07/15	Aileen Buckton, Executive Director for		

<b>FORWARD PLAN – KEY DECISIONS</b>					
<b>Date included in forward plan</b>	<b>Description of matter under consideration</b>	<b>Date of Decision Decision maker</b>	<b>Responsible Officers / Portfolios</b>	<b>Consultation Details</b>	<b>Background papers / materials</b>
	<b>Nursing Homes</b>	Mayor and Cabinet (Contracts)	Community Services and Councillor Chris Best, Cabinet Member for Health, Wellbeing and Older People		
May 2015	<b>Capital and Revenue Budget Monitoring</b>	Wednesday, 15/07/15 Mayor and Cabinet	Janet Senior, Executive Director for Resources & Regeneration and Councillor Kevin Bonavia, Cabinet Member Resources		
May 2015	<b>Children's Centres Consultation</b>	Wednesday, 15/07/15 Mayor and Cabinet	Frankie Sulke, Executive Director for Children and Young People and Councillor Paul Maslin, Cabinet Member for Children and Young People		
May 2015	<b>Formal Designation of Crystal Palace &amp; upper Norwood Neighbourhood Forum and Area</b>	Wednesday, 15/07/15 Mayor and Cabinet	Janet Senior, Executive Director for Resources & Regeneration and Councillor Alan Smith, Deputy Mayor		
June 2014	<b>Surrey Canal Triangle (New Bermondsey) - Compulsory Purchase Order Resolution</b>	Wednesday, 15/07/15 Mayor and Cabinet	Janet Senior, Executive Director for Resources & Regeneration and Councillor Alan Smith, Deputy Mayor		
January 2015	<b>Waste Strategy Consultation</b>	Wednesday, 15/07/15 Mayor and Cabinet	Kevin Sheehan, Executive Director for Customer Services and		

<b>FORWARD PLAN – KEY DECISIONS</b>					
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			Councillor Rachel Onikosi, Cabinet Member Public Realm		
November 2014	<b>Award of Highways Public Realm Contract Coulgate Street</b>	Wednesday, 15/07/15 Mayor and Cabinet (Contracts)	Janet Senior, Executive Director for Resources & Regeneration and Councillor Alan Smith, Deputy Mayor		
February 2015	<b>Review of Licensing Policy</b>	Wednesday, 21/10/15 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Rachel Onikosi, Cabinet Member Public Realm		
May 2015	<b>Voluntary Sector Accomodation Implementation Plan</b>	Wednesday, 21/10/15 Mayor and Cabinet	Aileen Buckton, Executive Director for Community Services and Councillor Joan Millbank, Cabinet Member Third Sector & Community		
February 2015	<b>Review of Licensing Policy</b>	Wednesday, 25/11/15 Council	Aileen Buckton, Executive Director for Community Services and Councillor Rachel Onikosi, Cabinet Member Public Realm		



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# Overview and Scrutiny

**Violence Against Women and Girls: awareness raising and prevention review**

**Safer Stronger Communities Select Committee**

**Spring 2015**

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**Membership of the Safer Stronger Communities Select Committee in 2014/15:**

Councillor Pauline Morrison (Chair)

Councillor David Michael (Vice-Chair)

Councillor Andre Bourne

Councillor Colin Elliott

Councillor Alicia Kennedy

Councillor Pat Raven

Councillor Luke Sorba

Councillor Eva Stamirowski

Councillor Paul Upex

Councillor James-J Walsh

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## 1. Executive summary

- 1.1 At the beginning of the 2014/15 municipal year the Committee agreed to carry out a review into the issues affecting gang associated women and girls. Members were concerned about reports in the press, which detailed the dangerous and troubling situations some women and girls encountered due to their association with gangs and groups. During the course of the review, the Committee heard about the use of violence against women and girls as a means of conflict and retaliation between groups of boys and men. The Committee also heard about the secretive nature of this type of violence and the damage it could cause in the lives of women and girls it affected.
- 1.2 One of the Committee's key concerns was about the concealed nature of violence and abuse. Members had heard about the historically high levels of domestic violence in Lewisham at previous meetings. The Committee had also heard about the development of Lewisham's violence against women and girls strategy, which highlighted the need for additional information and intelligence in a number of areas. The implication, in the evidence received for this review, that violence against women may also be affecting the lives and life chances of young women and girls was of deep concern to Members.
- 1.3 In Lewisham there are targeted multi-agency approaches to disrupting youth violence and protecting women from domestic violence. Partners organisations in Lewisham share information about the most difficult cases and put in place processes to disrupt the influence of violence and abuse in the lives of affected women and girls.
- 1.4 A range of different approaches being deployed across London to raise awareness of gang violence and to prevent young people from becoming victims. The Safer London Foundation is at the forefront of this work. The Committee was encouraged to hear that workers from the Foundation would soon be supporting Lewisham's efforts to protect women and girls from gang violence. However, the Committee also heard that there was no single offer of awareness raising or prevention activity being provided to schools in Lewisham, or in London as a whole.
- 1.5 The role of schools in supporting awareness raising and prevention activities was discussed on a number of occasions at Committee. Members were concerned that, with the competing priorities for time on each school's curriculum for issues relating to personal, social and health education, that the issue of gang related violence might not be given priority. The Committee felt that the stigma associated with gang violence and the likelihood of underreporting also meant that this issue might not be given proper attention. The Committee resolved to explore this issue further as part of its future work.

## 2. Recommendations

- R1. Further work is required on mapping the scale of the issues highlighted in this report. It is clear that the Council and its partners hold information about issues relating to gang associated women and girls in the borough who are at the highest level of risk, however, Mayor and Cabinet should task officers with developing a coordinated approach to mapping and monitoring the extent of violence against gang associated women and girls in Lewisham.
- R2. Officers should be tasked with working with neighbouring boroughs to review ideas for best practice in preventing violence against gang associated women and girls - and to share information, where appropriate.
- R3. The Council should write to the Head Teacher and Chair of Governors of every school in the borough to highlight the issue of violence against gang associated women and girls and to make schools aware of sources of information, support and advice available.
- R4. Working with partners in the support and advice sector, the Council should ensure that it maintains a comprehensive record of services and support being offered in the borough's schools.
- R5. The Committee notes the important work being carried out by the Safer London Foundation and requests that the Council and its partners give full consideration to securing future funding of the Empower programme in Lewisham.

### 3. Purpose and structure of review

- 3.1 At its meeting on 15 July 2014, when deciding on its annual work programme, the Committee discussed its concerns about the prevalence of violence against women and girls. Members of the Committee highlighted information published in the national press (and reported by the Safer London Foundation<sup>1</sup>) about the dangers posed to women and girls by gangs<sup>2</sup>. Members were alarmed at these reports and sought to further understand the actions being taken by Partner organisations in Lewisham to protect women and girls from gang violence.
- 3.2 In response to the Committee's concerns, officers provided additional information about the development and delivery of Lewisham's Violence Against Women and Girls (VAWG) strategy at the Committee's meeting on 10 September 2014. The Council's Head of Crime Reduction and Supporting People and the Lead Police Sargent for Lewisham's gangs unit also answered questions about the Safer Lewisham Partnership's approach to tackling violence against women and girls, including its work with gang associated women and girls.
- 3.3 After consideration of the information provided and questioning of officers, the Committee resolved to carry out a review into the issues facing gang associated women and girls in the borough, which would focus on preventative work, awareness raising and early intervention.

#### Meeting the criteria for a review

- 3.4 At its meeting on 3 November 2014, the Committee received a scoping report for the review, which set out the background, proposed key lines of enquiry and suggested key questions for the review.
- 3.5 It was agreed that a review of prevention work for gang associated women and girls would meet the criteria for carrying out a scrutiny review, because:
- it was a strategic and significant issue
  - it affected a number of people living in Lewisham
  - the Council was in the process of tendering a service for the provision of services to prevent, and reduce the impacts of, violence against women and girls
  - the Council was required to make a major reduction to its budget, which would reduce resources available to community and voluntary organisations, public health, supported housing, youth offending and schools improvement services.

#### Key lines of inquiry

- 3.6 In order to successfully complete this review, the Committee agreed that it would seek answers to the following questions:
- What data is available about the extent of issues affecting gang associated girls and women in Lewisham?

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<sup>1</sup> *Gangs draw up lists of girls to rape as proxy attack on rivals* in the Guardian (19-07-14), accessed online at: <http://www.theguardian.com/society/2014/jul/19/gangs-rape-lists-sex-assault>

<sup>2</sup> Sexual Violence in parts of UK as bad as warzones, <http://www.theguardian.com/society/2013/nov/26/gangs-sexual-violence-warzones>

- What services exist to prevent women and girls from becoming associated with gangs?
- What is the pattern of take up of prevention services?
- What is the current level of resource for prevention services in Lewisham?
- Are there examples of effective practice in other areas?
- What are the future challenges to delivering successful prevention and awareness raising work?

#### Review questions:

- How do Lewisham and its partner organisations work to prevent women and girls from becoming associated with gangs?
- What could be done to enhance the effectiveness of work in this area?

#### 3.7 Issues agreed to be outside of the scope of the review:

- Dealing with individual cases or casework

#### Timetable

#### 3.8 The review was carried out over a series of meetings:

##### 10 September 2014

- The Committee heard from the Head of Crime Reduction and Supporting People about the process of developing and delivering the borough's Violence Against Women and Girls strategy. A senior officer from the Metropolitan Police in Lewisham, the Strategic Community Safety Services Manager and Lewisham's Violence Against Women and Girls Coordinator were also present.

##### 3 December 2014

- The Head of Crime Reduction and Supporting People provided information about prevention services in the borough, including work with girls and gangs.

##### 22 January 2015

- Representatives of the Safer London Foundation presented information about the Empower programme.

##### 10 March 2015

- Lewisham's Head of Crime Reduction and Supporting People provided information about work taking place in schools to raise awareness and prevent violence against women and girls.

##### 20 April 2015

- (The Committee considered its draft final report and agreed recommendations)

## 4. Gangs and gang association

4.1 The Mayor's Office for Policing and Crime (MOPAC) accepts the Centre for Social Justice definition of a gang as:

'A relatively durable, predominantly street-based group of young people who (1) see themselves (and are seen by others) as a discernible group, (2) engage in a range of criminal activity and violence, (3) identify with or lay claim over territory, (4) have some form of identifying structural feature, and (5) are in conflict with other, similar, gangs.' (Centre for Social Justice 2009, p21)

4.2 Data used to develop the Mayor of London's '*strategic ambitions for London on gangs and serious youth violence*' notes that the Metropolitan Police believe that there are 224 recognised gangs in London made up of about 3495 people<sup>3</sup>.

4.3 Some commentators (see Runnymede Trust 2008, Rethinking Gangs) believe that the difficulty in developing an enduring definition of a gang stems from a fundamental failure to understand the significance of the involvement of young people in violence and anti-social behaviour. This interpretation is built on the idea that the usual explanations for gang and group behaviours erroneously merge young people's associations, behaviours and peer groups indiscriminately.

4.4 There are differing definitions for gangs, groups and criminal networks. Their activities, their membership and their areas of operation may change over time. Researchers, policy makers and practitioners may use differing definitions, leading to differing policy approaches to tackling gang violence, exploitation and anti-social behaviour.

4.5 At its meeting on 10 September 2014, officers reported that there was no straightforward definition of a gang. The Committee also heard that there had been a shift in Lewisham from street gangs of school age children (who fought over territory and status) to looser groupings of young adults that operated as 'criminal cliques'. It was reported that these looser groupings of young adults focused primarily on running drug businesses and that they used violence to support their businesses as part of their association with wider criminal networks. (Safer Stronger Communities Select Committee, 10 September 2014).

4.6 The complicated nature of gangs and groups was highlighted in evidence to the Committee about recent and on-going enforcement action in Lewisham. Officers provided an update on the work being carried out to disrupt drug dealing by criminal organisations operating from the borough to deliver drugs outside of London. The information provided to the Committee concerned on-going police operations so the discussion and the detail made available was limited for reasons of secrecy. Nonetheless, the discussion with officers and representatives of the police demonstrated the changing nature of gang activity in the borough.

4.7 MOPAC has developed a strategic framework<sup>4</sup> in London for responding to violence against gang associated women and girls. The framework sets out the strategic

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<sup>3</sup>Mayor of London (2014) – Gangs and Serious Youth Violence :

[http://www.london.gov.uk/sites/default/files/Strategic%20Ambitions%20for%20London\\_%20Gangs%20and%20SYV%202014\\_0.pdf](http://www.london.gov.uk/sites/default/files/Strategic%20Ambitions%20for%20London_%20Gangs%20and%20SYV%202014_0.pdf)

<sup>4</sup> MOPAC strategic framework for responding to gang associated women and girls (2013):

[http://www.london.gov.uk/sites/default/files/Gangs%20and%20girls\\_strategic%20framework.pdf](http://www.london.gov.uk/sites/default/files/Gangs%20and%20girls_strategic%20framework.pdf)

direction for London Boroughs to tackle the dangers faced by gang associated girls and women across the city. Its aim is to:

‘...support London boroughs and agencies in devising their strategic and operational responses to young women and girls involved in or associated to criminal gangs.’

4.8 The Framework builds on the Centre for Social Justice definition of gang activity by interpreting the territorial element of the definition to include economic territory. It also recognises that gangs need not be street based. The Framework draws on the

4.9 Association of Chief Police Officers (ACPO) definition of a gang member as someone who:

- Identifies themselves as being a member of a gang and this is corroborated by information from more than one independent source
- Is identified as being a member of a gang and this is corroborated by information from more than one independent source

#### Gang associated women and girls

4.10 All of the available information about gang membership demonstrates that, by most definitions, gangs are almost all entirely made up of boys and men. However, at the Committee’s meeting on 10 September, it was reported that there had been an increase in the numbers of women associated with gangs as perpetrators. Officers stated that the changing activities of gangs indicated a point to a more prominent role for female members:

‘Lewisham mirrors a trend across the capital where drug dealing, mostly outside London, is supplanting conflicts over territory and vulnerable females have a high value as couriers.’ (Report to Safer Stronger Communities Select Committee, 10 September 2014)

4.11 The Committee did not consider any published data about the demographics of gang members. However, it was reported that recent work indicated that gang members were increasingly using girls and young women to safe house drugs and weapons. It was also reported that gangs involved in so called ‘County Lines’<sup>5</sup>, drug dealing were using young women and girls who may previously not have had any contact with the local authority or the Police. It was recognised that this made it exceedingly difficult to predict the numbers of girls and women involved in gang related activity.

4.12 MOPAC recommends that community safety partnerships (in Lewisham this is the Safer Lewisham Partnership) should adopt the ACPO definition of gang-associated women and girls to assist with the identification and assessment of women and girls at risk. The definition is as follows:

‘...a woman or girl who is a family member of or in an intimate relationship with a gang nominal’. (MOPAC 2013, p6)

4.13 This definition is important because of its scope. The initial information and reports discussed by Members at the start of the review noted that there was evidence that

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<sup>5</sup> County lines drug dealing describes the practice of London drug dealers selling drugs outside of London, where London drugs might be perceived to be more valuable.



women and girls affected by gang violence may be unaware family members (or men/boys they were associated with) were involved in gang related activity. In the evidence reviewed by the Committee about the scale of the situation in Lewisham, Partner organisations were using this definition to identify women and girls associated with principal gang members or 'nominal'. Further information about this is included in the sections below.

4.14 Gang association can be defined in a number of different ways, at the Committee's meeting on 3 February 2015, representatives of the Foundation drew on the Office of the Children's Commissioner's Inquiry into Child Sexual Exploitation in Gangs and Groups (2013) to describe the different risks faced by gang associated women and girls as well as the different gangs and groupings that were thought to be involved violence against women and girls. The presentation from the Safer London Foundation highlighted the following distinctions between sexual exploitation, victimisation and abuse by gangs, groups and peers:

- **Gang-associated sexual exploitation, victimisation and abuse**  
Involves one or multiple perpetrators, who are themselves gang-associated and takes place as a form of intra or inter gang-related violence.  
*Sexual exploitation is not the main reason why a gang is formed*
- **Group sexual exploitation, victimisation and abuse**  
Carried out by multiple perpetrators who are connected through formal or informal associations or networks between themselves or between victims. 'Group' refers specifically to the numbers of perpetrators involved in the violence.  
*Group exists in person or online for the purpose of sexual exploitation*
- **Peer-on-peer sexual exploitation, victimisation and abuse**  
Exploitation of children and young people by other children and young people; in some, but not all, cases the children and young people who perpetrate this abuse are exploited by adults to do so.

#### The dangers of gang association

4.15 It was reported by representatives of the Safer London Foundation that there were common features to the pattern of sexual violence and exploitation by gangs.

- Perpetrators are predominantly male, victims predominantly female;
- Takes place between people who are known to each other;
- Used as a means of boys and young men exerting power and control over girls and young women.

4.16 There have been a number of pieces of research which detail the negative impacts of violence and exploitation on gang associated women and girls. In 2012 a study by Bedfordshire University<sup>6</sup> found that violence, rape and sexual exploitation were common place in gangs. The study detailed the disordered relationships that are able to develop between gang members and gang associated women and girls. The research drew on accounts from women and girls to highlight the destructive and violent behaviours, which appeared commonplace in gangs and came to be accepted as the norm. The Committee received some of the key pieces of information from the study when planning the scope of the review.

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<sup>6</sup> Beckett, H with Brodie, I; Factor, F; Melrose, M; Pearce, J; Pitts, J; Shuker, L and Warrington, C. University of Bedfordshire, 2012

4.17 MOPAC's strategic framework for responding to gang associated women and girls reports on the Bedfordshire University study, highlighting that both inside and outside of gangs the patterns of violence are similar, in that women and girls are most often the victims of sexual violence and exploitation and that the perpetrators are most often, if not always, men. The Framework highlights the following areas of particular concern in the context of gang associated women and girls:

- pressure to engage in sexual activity;
- engagement in sexual activity due to fear of force, violence (physical and/or sexual) and intimidation;
- the recording and distribution of images of sexual activity via mobile technology;
- sex as initiation into the gang;
- sex in return for (perceived) status or protection;
- sex as a means of achieving material gain;
- young women "setting up" people in other gangs; and
- cases of rape (single and multiple perpetrator) and other sexual assaults – as punishment, a weapon in conflict and/or for sexual gratification  
(University of Bedfordshire, cited in MOPAC 2013, p17)

4.18 At the Committee's meeting on 3 February 2015 Members heard some stark and disturbing descriptions of the violence and trauma inflicted on gang associated women and girls. As reported in the initial newspaper articles identified by Members of the Committee, information collected by the Safer London Foundation indicates that girls and women associated with gangs are at risk of being targeted for sexual assault as a means of conflict between boys/men in rival gangs. It was reported that some gangs operated in a perceived culture of impunity because of the low arrest and conviction rates for sexual assault.

4.19 The Committee also heard about the following common situations of exploitation and violence experienced by gang associated women and girls:

- Line –ups – forced or coerced oral sex carried out by multiple perpetrators
- Women who are expected to have sex with many members of the same gang, called battery chicks
- Multiple perpetrator rape
- Sexual activity in return for (perceived) status or protection
- Sexual assault as a weapon in conflict and retaliation
- Young women 'setting-up' people in other gangs
- Establishing a relationship with, or feigning sexual interest in a rival gang member, 'entrapment'

(Office of the Children's Commissioner child sexual exploitation in gangs and groups, Interim Report 2012; reported by Safer London Foundation to meeting on 3 February 2015.)

4.20 Case work and research reported by the Safer London Foundation demonstrated that some women and girls were viewed as being inferior to others. The Committee heard that some victims were viewed as having lost their rights to withhold consent to sexual activity. The disturbing implication of the information provided to the Committee was that sexual violence and abuse were normalised in some situations

to the extent that the girls and women, as well as boys and men, involved came to view threats of violence and abuse as everyday occurrences.

- 4.21 Members also questioned Council officers about the sexual exploitation of young men and boys by gangs and groups. The Committee was particularly concerned about the dangers to young men and boys posed by online grooming. It was reported that further work needed to take place to understand the dangers of online grooming. Representatives of the Safer London Foundation reported that information about violence against boys and men was even less readily available than information about violence against gang associated women and girls.
- 4.22 Officers also recognised that further work needed to take place to develop raise awareness of the dangers of online grooming and exploitation of vulnerable young men, women, girls and boys. The recurrent issue in all of the information and evidence gathered by the Committee was that of underreporting. This was recognised by officers, representatives from the Safer London Foundation and in all of the reports to the Committee.

#### The situation in Lewisham

- 4.23 The Committee was informed that the data surrounding gang associated women and girls was not in the public domain and that therefore, it would not be possible for officers of the Council or for the Police to disclose the details of their current intelligence. However, the process of identifying and supporting gang associated women and girls was reported to the Committee.
- 4.24 Each London borough maintains a gangs/serious violent offending matrix (list of key violent individuals) collated by the Met Police Trident Gang command. Officers reported that this list provided the key focus for police and partnership interventions in relation to gang activity.
- 4.25 The Committee heard that this list of principal gang Members (or gang nominals) was focused on risk and did not provide a comprehensive collection of all of the people involved in gangs and groups in the borough. It was also reported that intelligence provided from this source about women and girls tended to highlight women and girls involved in offending behaviour rather than those at risk from sexual exploitation, abuse and victimisation.
- 4.26 In the report to the Committee on 3 December 2014, Members heard that, whilst the gang and serious violent offending matrix provided the basis for action, work was also undertaken by officers to identify women and girls at risk of sexual exploitation and violence as part of their broader risk management approach. The Council's Head of Crime Reduction and Supporting People told the Committee that Lewisham's Serious Violence Team and Trilogy Police officers collated sibling information for gang members, identifying further female family members under 18 who were of concern. The Committee heard that Lewisham's partnership approach allowed these names to be shared in order that future safeguarding notifications could be prioritised.
- 4.27 Officers reported that, apart from those identified as at risk through the Serious Violence Team process, it would be difficult to speculate on numbers affected by sexual violence, victimisation and abuse by gangs, not least owing to the secretive

nature of this world and the under-reporting of sexual violence. The Committee discussed the low levels of reporting and the hidden nature of violence against women and girls in all its forms. It was recognised that the level of risk posed to potential victims was a significant barrier to improving disclosures and securing convictions against perpetrators.

## **5. Work to tackle violence against women and girls**

5.1 The Mayor of London has committed that, as part of its work to reduce youth violence, the London Crime Reduction Board will ensure that by 2017:

‘Access to prevention programmes in all London state schools and educational establishments will be available, enabling children and young people to make positive life choices. Every ‘at risk’ child will receive targeted support for a positive transition to secondary school Troubled Families, Multi-Agency Safeguarding Hubs and other family support and safeguarding mechanisms should understand and address gang issues’

(Mayor of London; strategic ambitions for London (2014); gangs and serious youth violence, p26)

5.2 The MOPAC strategic framework for responding to gang associated women and girls recommends that services in boroughs for girls and women affected by gang violence should include:

- Prevention work/healthy relationships that covers gang-association and violence against women and girls (VAWG) delivered in schools, pupil referral units and in out of school youth-based settings.
- Early intervention and diversionary work such as mentoring and peer support to support young women on the peripheries of gangs.
- Crisis support such as advocacy, exit provision that is safe and provided by women that addresses the holistic needs of young women and girls (as above).
- Longer-term support such as specialist counselling to support young women and girls to overcome the trauma of gang-associated VAWG. Counselling services should be specialised as inappropriate responses can exacerbate the effects of sexual violence as they can damage the victim’s positive sense of self or lead to higher levels of psychological symptoms and poorer recovery.
- Interventions to promote self-esteem and confidence.
- Education, training and employment opportunities tailored for young women and girls. A women-centred approach to education, training and employment should be about ensuring young women and girls have access to a broad and diverse range of opportunities and that appropriate systems and support are put in place to address their specific needs.

### Lewisham’s violence against women and girls strategy

5.3 The Committee reviewed the implementation of Lewisham’s violence against women and girls strategy. Officers reported that previously, violence against women and girls services operated in a fragmented way, with potential problems of overlap or gaps in service provision. The Safer Lewisham Partnership’s new coordinated VAWG plan set out four objectives for action, these are:

- To develop a better understanding of VAWG and its impact in Lewisham;

- Early intervention and prevention of VAWG
- To ensure an improved access to the support and protection services offered to women and girls in our borough;
- To hold perpetrators to account.

5.4 The strategy was subject to consultation with stakeholders between November 2013 and January 2014.

- The consultation sought to obtain the perspectives of women and girls on their experiences of accessing support services across the voluntary, statutory and community sector, how current services could be improved and recommendations for how VAWG should be tackled in the future.
- Consultation with professionals and partners through Lewisham's local violence against women and girls professional networks.
- An on-line consultation with professionals and service users

5.5 49 women and girls were consulted, a quarter of whom were young people between the ages of 13 and 25. One of the recommendations from the consultation with local women and girls was that Lewisham should consider a single combined co-located service, where women and girls could access a variety of needs such as counselling, outreach support or crisis management.

5.6 Targeted work was also carried out to develop a greater understanding of the experiences of survivors. Further information about this targeted consultation work is set out below.

5.7 The Council has commissioned a single violence against women and girls service to develop a coordinated approach to violence against women and girls in the borough. The service will provide a single point of contact for services in the borough. The ambition is that this increased level of coordination will improve the following outcomes:

- An increase in the number of referrals to the service.
- Increasing the number of victims and families made safe and who stay safe.
- A reduction in repeat reports of domestic violence and abuse.
- Increased interventions and therefore reductions in risk and cases of significant harm.
- Successful work with perpetrators, such as change in the behaviour of perpetrators and an awareness of the impacts of their behaviour.
- Improving outcomes for individuals and groups in other areas of their lives.
- Increased and improved service user involvement

5.8 Lewisham's new combined violence against women and girls service will begin in April 2015. The intention is that the service will increase the number of referrals and work to develop Lewisham's approach to early intervention. At its meeting on 10 September 2014, the Committee heard that some of the broader expected outcomes of the new VAWG service might include;

- Reduced repeat victimisation.
- Reduced repeat perpetrators and positive changes in perpetrator behaviour.
- Increased reports and criminal justice outcomes e.g. sanction detections

- Increase in the number of referrals to the service for support.
- Improved safety for children and young people
- Reducing the risk of children and young people becoming a future victim / perpetrator of domestic abuse

### Multi-agency work in Lewisham

- 5.9 At the Committee's meeting on 10 September 2014, Members heard that the Safer Lewisham Partnership ensured that there was information sharing and advice between the different agencies to deal with violence against gang associated women and girls.
- 5.10 One of the key ways in which Lewisham partners identify and protect girls and women at risk of sexual violence and exploitation is through the Youth MARAC (Multi Agency Risk Assessment Conference) which receives referrals about youth (under 25) victims of serious violence, including girls involved with gangs. The MARAC is made up of more than 30 relevant partner organisations.
- 5.11 Of the referrals in the year preceding the report to the Committee it was identified that three-quarters of the cases to the Youth MARAC had been highlighted in relation to Sexual Exploitation, drug dealing or involvement with those known to lead a gang lifestyle. The Committee heard that all of the people identified through the MARAC process had been offered a range of support. It was reported that youth MARAC officers attended case conferences, strategy groups and Child Sexual Exploitation meetings as required.
- 5.12 Lewisham's Youth MARAC also combines referrals from Lewisham Hospital A&E and Kings College Hospital A&E departments for a variety of issues relating to violence, although not always gang related. The Committee heard that a number of these meet the criteria to go to MARAC conference. Those which are known to be involved in gang related activity are referred to Serious Violence Multi-agency Team, and others are passed directly to Children's Social Care or other officers as appropriate.
- 5.13 Officers noted that Lewisham's Ending Gang and Youth Violence team was working with the Youth MARAC to develop good practice in strategic and operational planning. Members also heard that the Serious Violence Team worked with the Early Intervention Child Sexual Exploitation leads to ensure that there was a uniform approach by school safeguarding leads in responding to the needs of gang associated girls<sup>7</sup>.
- 5.14 Numbers of women and girls supported by the Council's current multi-agency work, were not available for analysis by the Committee. Nor was it clear what proportion of women and girls were currently being reached by Lewisham's approach. It is recognised in Lewisham's VAWG strategy that there may be gaps in the information available about issues of violence against gang associated women and girls in Lewisham. The VAWG strategy highlights this as an area for future consideration by the Safer Lewisham Partnership, noting that it should:

<sup>7</sup> Report to Safer Stronger Communities Select Committee, 10 September 2014:

<http://councilmeetings.lewisham.gov.uk/documents/s31046/04%20Violence%20against%20women%20and%20girls%20100914.pdf>

'...consider commissioning a piece of research to address any evidence gaps to better understand the extent, profile and needs of gang-associated girls in Lewisham.' (Lewisham VAWG plan 2014-17)

## 6. Awareness raising and prevention

6.1 Representatives of the Safer London Foundation reported increasing concerns about sexual exploitation, victimisation and abuse in schools. As well as the vulnerability of school age children inter gang conflict between boys and men. The Committee heard about the Safer London Foundation's work across London to tackle issues of sexual exploitation, violence and abuse. 'Empower' is a programme delivered by the Safer London Foundation to support women and girls affected by gang violence. Members heard that the Foundation had officers embedded within multi-agency teams in local areas, e.g. Community Safety, Children's Social Care, Youth Offending Teams in order to:

- provide consultation, advice and guidance to professionals who had concerns for young people through consultation 'surgeries' and over the phone.
- work closely with the Metropolitan Polices' Child Abuse Investigation Team units, Sapphire Unit, Missing Persons Units, borough gangs teams & Trident Command.

6.2 The Committee was supportive of the approach taken by the Safer London Foundation to build the resilience of women and girls. It was noted that the Empower programme engaged young women on their own terms at and where they are safe. It was a voluntary programme that enabled women and girls a stable basis to access other services and support. The Committee heard that the Safer London Foundation utilised a holistic support model to deliver confidential, non-judgemental and service user led support.

6.3 The Committee was interested to understand how women and girls were enabled to escape from situations of abuse and violence. It was reported that removing women and girls from their circumstances was not always the best approach. Rather, the Foundation worked to create resilience and end violence in the lives of women and girls.

### Schools

6.4 Home Office guidance on addressing youth violence and gangs<sup>8</sup> in schools and colleges states that (for Ofsted inspections): 'In order for a school to be judged 'outstanding', all groups of pupils must':

- feel safe at school all the time;
  - understand very clearly what unsafe situations are; and
  - be highly aware of how to keep themselves and others safe.
- (Home Office 2013, p4-5)

6.5 The guidance highlights the importance of assessing the likely effectiveness of prevention programmes and recommends varied approaches to delivering preventative work and carrying out targeted activity.

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<sup>8</sup> Home office (2013) addressing youth violence and gangs: practical advice for schools and colleges:  
[https://www.gov.uk/government/uploads/system/uploads/attachment\\_data/file/226293/Advice\\_to\\_Schools\\_and\\_Colleges\\_on\\_Gangs.pdf](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/226293/Advice_to_Schools_and_Colleges_on_Gangs.pdf)

6.6 As noted above, there is limited information available about violence against gang associated women and girls. The Committee did not hear how many women and girls might be expected to be affected by violence and exploitation by gangs. Nonetheless, the Committee recognised that as part of the agenda to tackle violence against women and girls, awareness raising and prevention were important parts of the approach to early intervention.

6.7 As part of the consultation into the new strategy, the Council commissioned Imkaan to work with women in order to develop a more coherent picture of their experiences. The review, 'a consultation with survivors on Lewisham's approach to addressing violence against women and girls' by Imkaan made a number of recommendations for improvements to Lewisham's approach to tackling violence against women and girls.

'Lewisham should develop an integrated prevention strategy for consistent work in schools, further education and other youth based settings and which also recognises the need for embedding prevention-based targets across health and social care' (Imkaan 2014, p6)

6.8 The report also recognised the importance of developing whole school approaches to awareness raising and prevention that would reach all young people. This would be designed to improve understanding of violence against women and girls, as well as informing young people about their rights and providing direction to sources of support and advice.

6.9 The Safer London Foundation advocates a whole school approach to awareness raising and prevention of sexual exploitation and violence, which incorporates work with professionals, parents and community leaders. Initiatives which are delivered across all school year groups are designed to engage boys and girls in consideration of issues about consent, health relationships and sources of support, information and advice.

6.10 At its meeting on 10 March 2015 and in the report to the Committee, officers provided evidence about work taking place in London schools:

Safer London Foundation:

- This is commissioned by the Home Office. The early intervention group work programme from years 8 and/or 9 is creative, interactive and flexible. Over the course of 10 weeks, the group programme aims to provide the participants with the skills and awareness to make informed decisions and to give them practical tools to enable them to stay safe, understand their behaviour and potentially change it in the long term. Sessions focus on topics including healthy relationships, risk management and consent, gangs and crime and self-esteem and aspirations.
- In addition to the 10 week programme the service offers one-off sessions for whole school years groups on consent and healthy relationships.

Tender Arts:

- Commissioned by London Council's to deliver to one primary school in every borough in London. The Healthy Relationships Primary Schools Project is a two



day project with one form of Year 6 students (approx 25-30 students) who will become Ambassadors for healthy relationships within their school. Their aim is to help students develop skills for building healthy and respectful relationships, through open, creative workshops that explore the healthy and unhealthy aspects of friendships, empowering students to consider their attitudes and behaviour in an age appropriate way.

- The culmination of the two day project is a presentation, where students can share their knowledge to their peers from year 4, 5 and 6 (approx 180 students), with the support of two facilitators. The project can also include a 1 hour CPD accredited Staff INSET training session for 20 or more staff, enabling them to become more confident around these issues and the safeguarding practice surrounding these topics.

Safe Date:

- This Project has an emphasis on Domestic Violence, covering young people's own relationships, including LGBT relationships, and also parental and familial violence. Hate Crime and VAWG issues feature, including female genital mutilation and forced marriage. The issues are approached sensitively to encourage young people to seek help whether as victim, perpetrator, witness or friend.

Growing Against Gangs & Violence (GAGV):

- Growing Against Gangs and Violence (GAGV) is an early intervention and prevention partnership with London's Metropolitan Police Service (MPS). GAGV delivers police inspired gangs resistance education to young people with three goals: (a) to reduce gang membership and association, (b) to reduce serious youth violence, and (c) to improve confidence of young people in police. As of July 2014, GAGV had been delivered in 15 London boroughs to more than 70,000 young people, in over 400 schools. This equates to over 250,000 pupil hours of positive, academically prepared and evaluated preventative engagement.
- GAGV is unlike other gang resistance education and training programmes
- Sessions are universally delivered to everyone within the school year group
- Delivery of GAGV does not imply a school has a "gang problem", but rather the school is committed to tackling gang culture and building community cohesion. It does not pick and choose who goes through the programme, alienating and labelling already vulnerable "at risk" youth. Instead, it educates and informs the widest population possible to achieve the "tipping point" at which overall school climate and culture can change. For the vast majority of young people who will never be involved in gangs and serious youth violence, exposure to the curriculum simply provides the confidence necessary to collectively reject gang or rape myths and apply positive peer pressure to support others around them to not become gang involved.
- Specially trained facilitators, many with backgrounds in education and youth work, support accredited uniformed police officers in delivery, thus ensuring lessons are engaging and messages are effectively and meaningfully delivered. Sessions are dynamic and incorporate adaptable drama, debate, and discussions, which

educate and inform. Key messages throughout the curriculum are supplemented and reinforced by bespoke visual media— including live action drama and documentary style interviews with academics, bereaved families, and leading practitioners in the field.

Rape Crisis Centre:

- Deliver sessions in schools around London in relation to Consent, self-esteem, trust etc. This is a 6 weekly programme and is funded by the London Mayor’s Office for Policing and Crime (MOPAC).

CLAY – Cyber Learning and Attitude for Youth:

- Deliver sessions in school regarding cyber bullying; funded externally for delivery in a number of boroughs in London.

6.11 Members heard that prevention and awareness raising work in schools relies on the amount of time available in curriculum and is dependent on the priority that this work is given over other issues related to health and wellbeing. Reflecting on the information provided by officers, the Committee highlighted its concerns about the availability of resources; the multiple demands on schools and the hidden nature of violence against gang associated women and girls.

6.12 It was recognised that whole school approaches to building resilience, educating about healthy relationships and supporting professionals were all important parts of protecting young people and children against the risks of gang violence, sexual exploitation and abuse. Nonetheless, the Committee could not identify a consistent approach to tackling issues in schools and it was concerned about the variable levels of support available from external sources to support this work.

6.13 In the report to Committee on 10 September 2014 the potential future pressure on the budget was also identified. The Committee was concerned about the potential reductions in external funding. Given the reliance on grant funding for the delivery of a number of the on-going initiatives in schools and youth settings, the Committee was concerned about future levels of provision.

	15/16	16/17	17/18
Total value	£678,877	£678,887	£485,887 Potential Reduction of £192,990 in external funding

**7. Monitoring and on-going scrutiny**

7.1 The Committee intends to carry out a follow on review about VAWG awareness raising and prevention work in schools. Members will seek to determine what the barriers are to developing a comprehensive offer to schools in the borough and will invite a head teacher to give their views about the barriers to delivering effective awareness raising and prevention work through the school curriculum.

7.2 As with all scrutiny reviews, the Committee will review the implementation of its recommendations six months after the receipt of this report by Mayor and Cabinet.

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